

Figure ES-1. Major Features of Health Insurance Expansion Bills and Impact on Uninsured, National Expenditures

	President Bush's Tax Reform Plan	Healthy Americans Act²	Federal/State Partnership 15 States	AmeriCare
Aims to Cover All People		X		X
Individual Mandate or Auto Enrollment		X	X	X
Employer Shared Responsibility		X	X	X
Public Program Expansion			X	X
Subsidies for Lower Income Families		X	X	X
Risk Pooling		X	X	X
Comprehensive Benefit Package		X	X	X
Quality & Efficiency Measures	X	X	X	X
Uninsured Covered in 2007¹ (in millions)	9.0	45.3	20.3	47.8
Net Health System Cost in 2007 (in billions)	(\$11.7)	(\$4.5)	\$22.7	(\$60.7)
Net Federal Budget Cost in 2007 (in billions)	\$70.4	\$24.3	\$22.0	\$154.5

¹Out of an estimated total uninsured in 2007 of 47.8 million.

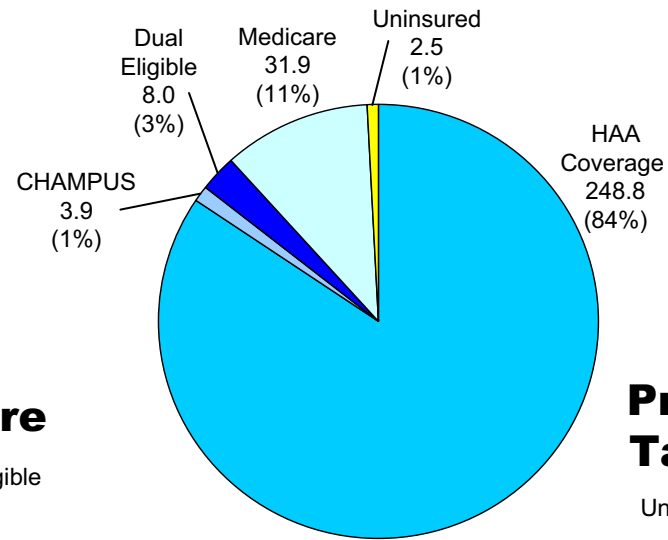
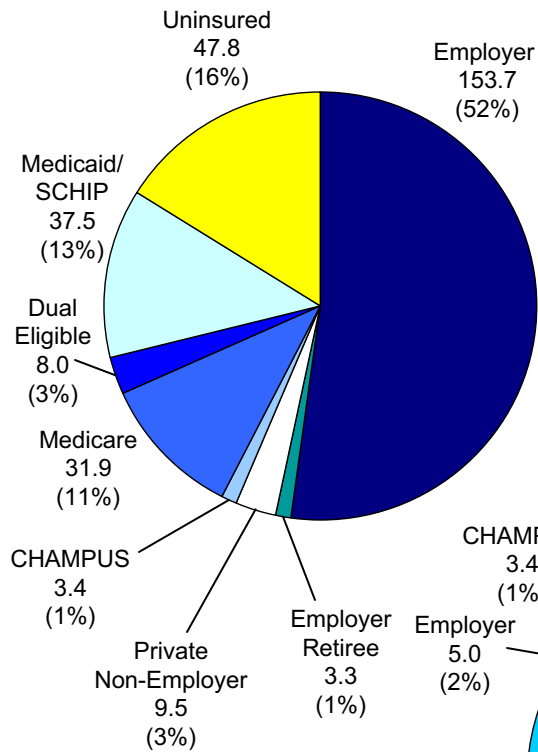
²Estimates reflect a mandatory cash-out of benefit on the part of employers that currently offer coverage.

Source: The Lewin Group for The Commonwealth Fund.

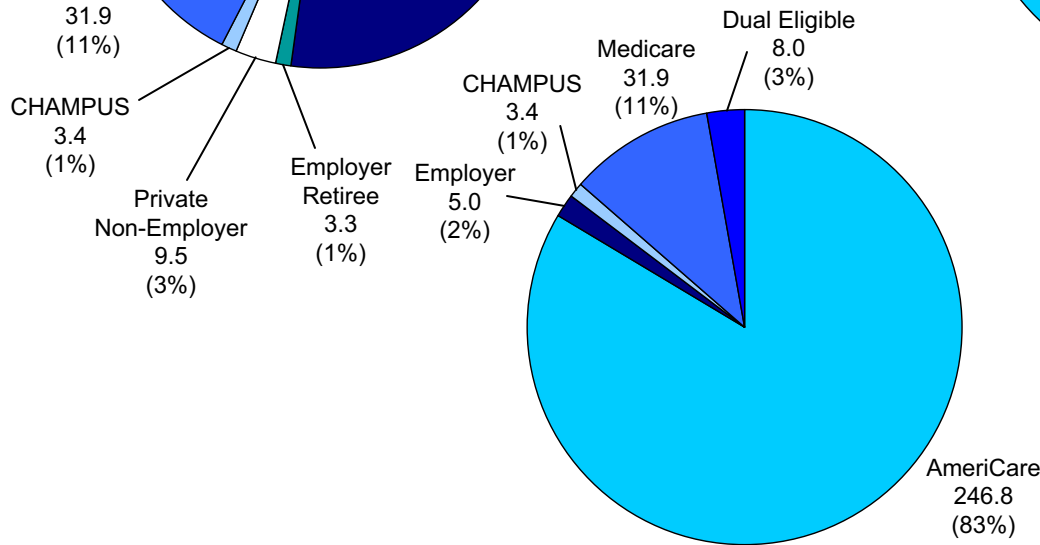
Figure ES-2. U.S. Population by Primary Source of Insurance, 2007

Healthy Americans Act

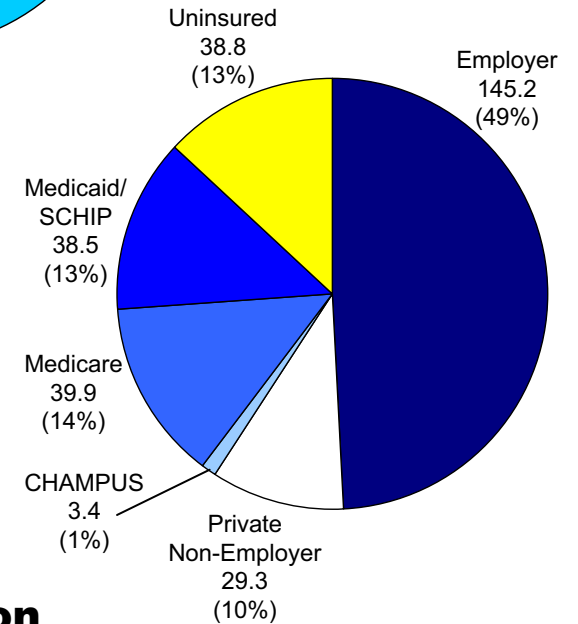
Current Law



AmeriCare



President Bush's Tax Reform Plan



Total population = 295.1 million

**Figure ES-3. Health Insurance Expansion Bills
Change in Health Spending by Stakeholder Group,
Billions of Dollars, 2007**

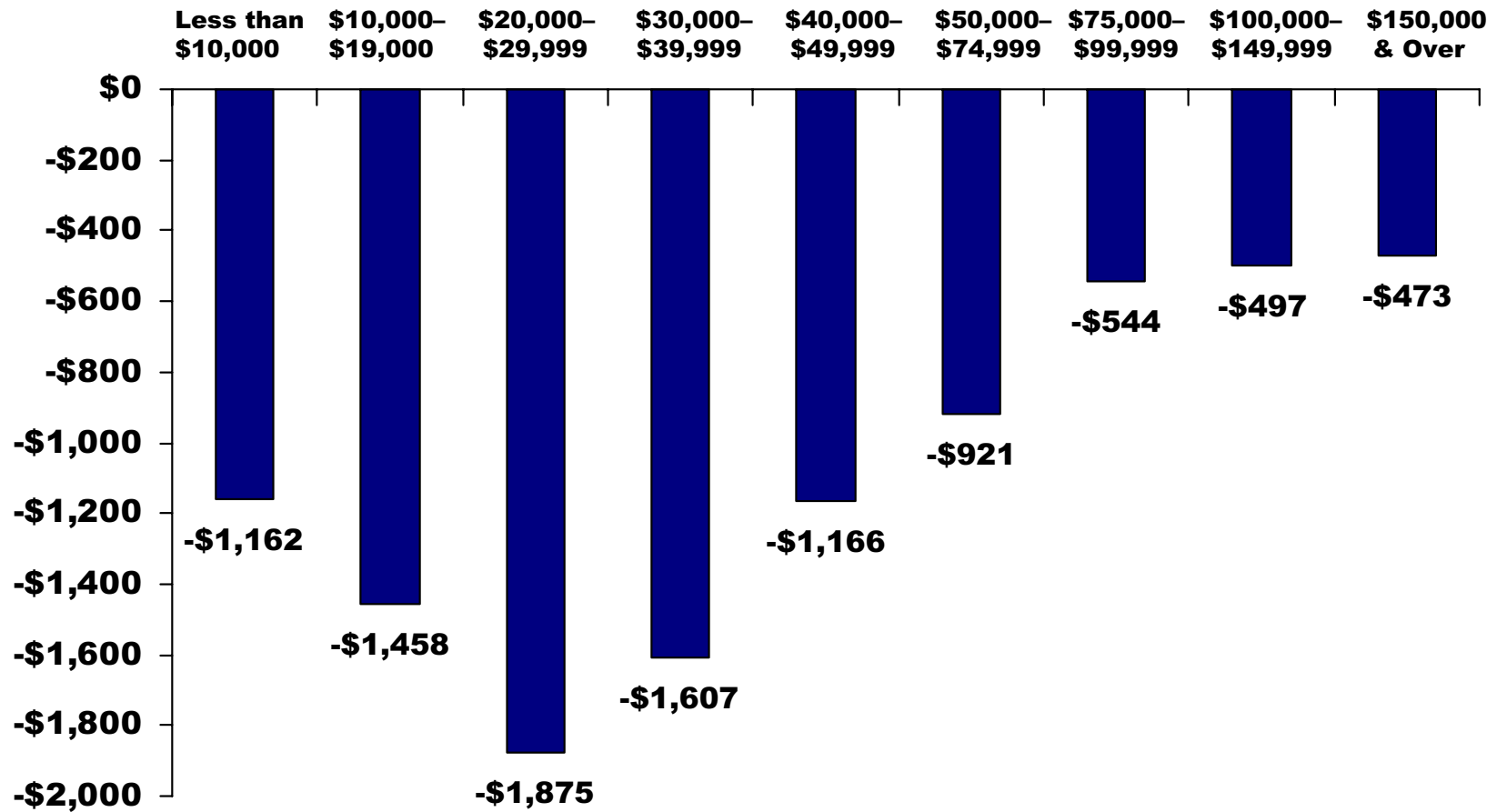
	President Bush's Tax Reform Plan	Healthy Americans Act²	Federal/State Partnership 15 States	AmeriCare
Total Uninsured Covered, Millions	9.0	45.3	20.3	47.8
Federal Government	\$70.4	\$24.3	\$22.0	\$154.5
State and Local Government	(\$0.3)	(\$10.2)	\$13.4	(\$57.4)
Private Employers	(\$50.8)	\$60.2	\$5.7	(\$15.2)
Households	(\$31.0)	(\$78.8)	(\$18.4)	(\$142.6)
Net Health System Cost in 2007 (in billions)	(\$11.7)	(\$4.5)	\$22.7	(\$60.7)
Total Uninsured Not Covered,¹ Millions	38.8	2.5	27.5	0

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Estimates reflect a mandatory cash-out of benefits on the part of employers that currently offer coverage.

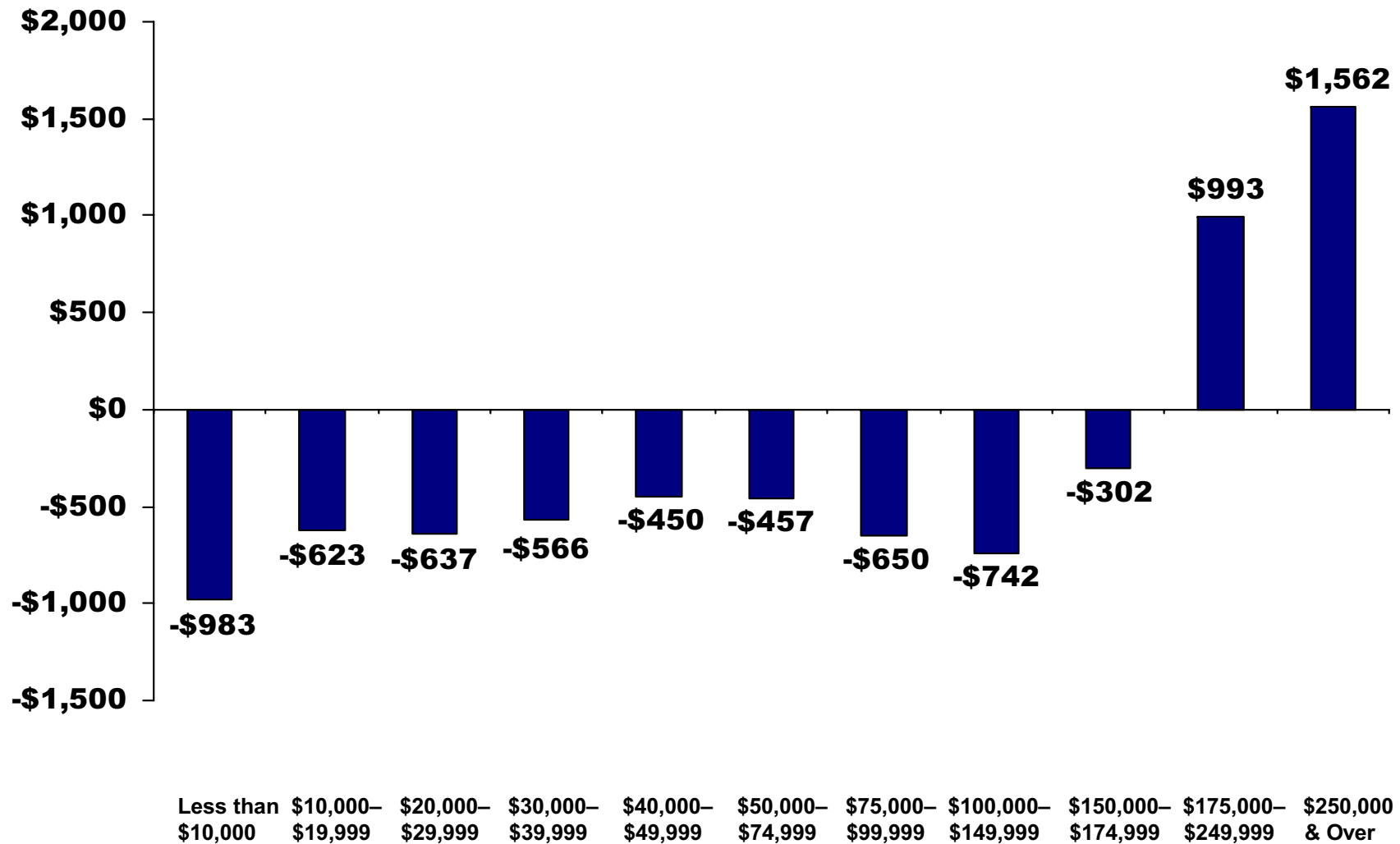
Source: The Lewin Group for The Commonwealth Fund.

Figure ES-4. Change in Average Family Health Spending Under the AmeriCare Health Act in 2007, by Income Group



Source: The Lewin Group for The Commonwealth Fund.

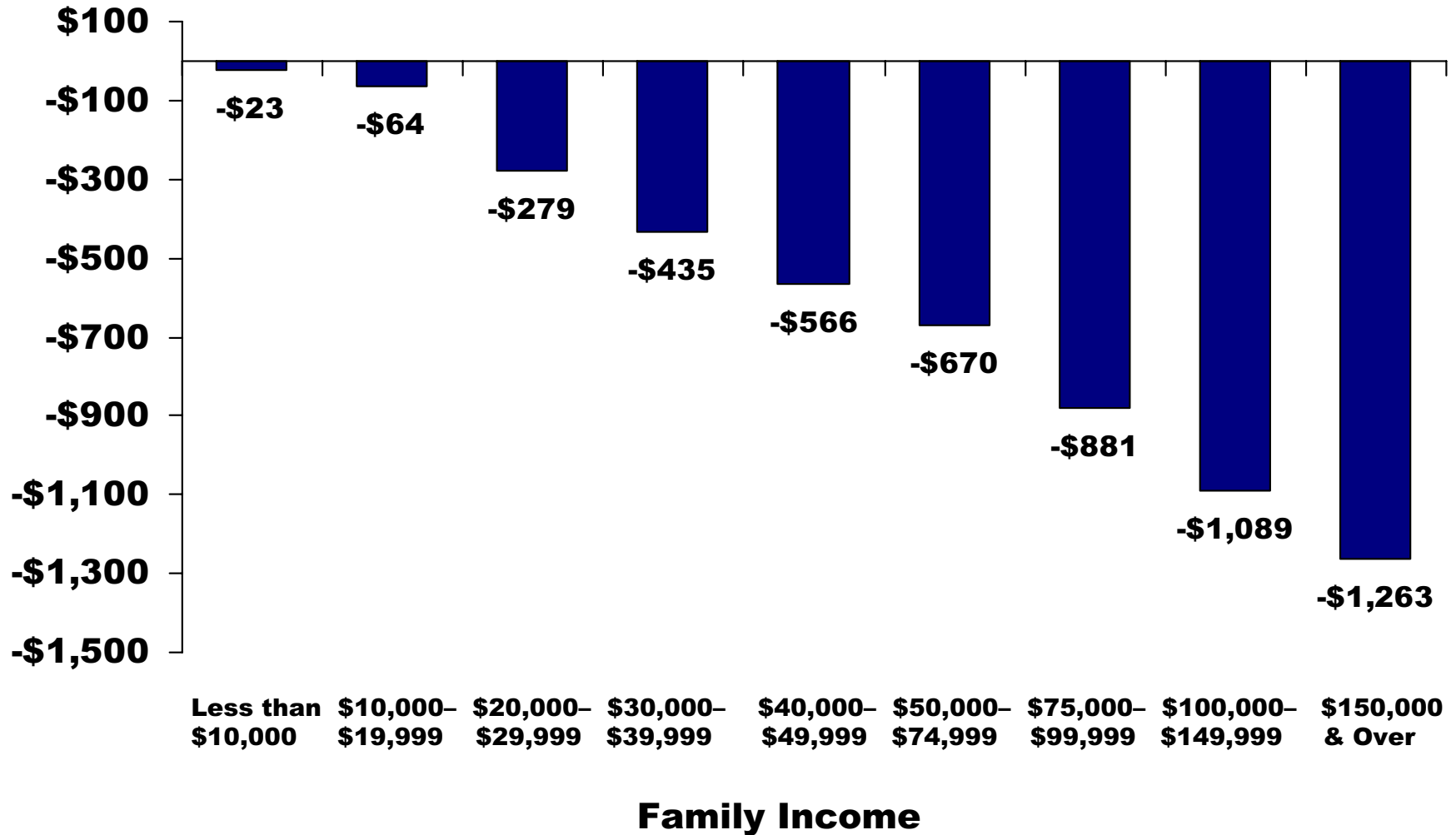
Figure ES-5. Change in Average Family Health Spending Under the Healthy Americans Act in 2007, by Income Group



Note: Estimates reflect a mandatory cash-out of benefits on the part of employers that currently offer coverage.

Source: The Lewin Group for The Commonwealth Fund.

Figure ES-6. Change in Average Family Health Spending Under President Bush's Health Care Tax Reform Proposal in 2007, by Income Group



Source: The Lewin Group for The Commonwealth Fund.

Figure ES-7. Major Features of Health Insurance Expansion Bills and Impact on Uninsured, National Expenditures

	Medicare Buy-In	Eliminate Medicare 2-yr Waiting Period	Universal Coverage for Children	Medicaid/ SCHIP Children & Parents
Aims to Cover All People				
Individual Mandate or Auto Enrollment				
Employer Shared Responsibility	X			
Public Program Expansion	X	X	X	X
Subsidies for Lower Income Families	X		X	
Risk Pooling	X	X	X	X
Comprehensive Benefit Package	X	X	X	X
Quality & Efficiency Measures			X	X
Uninsured Covered in 2007¹ (in millions)	3.5	0.3	5.2	6.2
Net Health System Cost in 2007 (in billions)	\$4.9	(\$0.1)	\$3.0	\$7.5
Net Federal Budget Cost in 2007 (in billions)	\$26.9	\$9.1	\$19.9	\$12.7

¹Out of an estimated total uninsured in 2007 of 47.8 million.

Source: The Lewin Group for The Commonwealth Fund.

Figure ES-8. Health Insurance Expansion Bills Change in Health Spending by Stakeholder Group, Billions of Dollars, 2007

	Medicare Buy-In	Eliminate 2-yr Medicare Waiting Period	Universal Coverage for Children	Medicaid/ SCHIP Children & Parents
Total Uninsured Covered, Millions	3.5	0.3	5.2	6.2
Federal Government	\$26.9	\$9.1	\$19.9	\$12.7
State and Local Government	(\$2.0)	(\$3.0)	(\$8.2)	\$3.2
Private Employers	(\$9.4)	(\$4.0)	(\$7.3)	(\$3.5)
Households	(\$10.6)	(\$2.2)	(\$1.5)	(\$4.9)
Net Health System Cost in 2007 (in billions)	\$4.9	(\$0.1)	\$3.0	\$7.5
Total Uninsured Not Covered,¹ Millions	44.3	47.5	42.6	41.6

¹Out of an estimated total uninsured in 2007 of 47.8 million.
Source: The Lewin Group for The Commonwealth Fund.

Figure ES-9. Major Features of Health Insurance Expansion Bills and Impact on Uninsured, National Expenditures

	Employer Mandate	Association Health Plans	Small Business Expansion²
Aims to Cover All People			
Individual Mandate or Auto Enrollment			
Employer Shared Responsibility	X	X	X
Public Program Expansion			
Subsidies for Lower Income Families			X
Risk Pooling	X		X
Comprehensive Benefit Package	X		X
Quality & Efficiency Measures			X
Uninsured Covered in 2007¹ (in millions)	12.3	(0.3)	0.6
Net Health System Cost in 2007 (in billions)	\$28.5	(\$0.4)	\$2.1
Net Federal Budget Cost in 2007 (in billions)	(\$42.6)	\$0.1	\$12.0

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Modeling assumed that firms with under 100 employees are eligible; reinsurance of 90% of costs over \$50,000.

Source: The Lewin Group for The Commonwealth Fund.

Figure ES-10. Health Insurance Expansion Bills Change in Health Spending by Stakeholder Group, Billions of Dollars, 2007

	Employer Mandate	Association Health Plans	Small Business Expansion²
Total Uninsured Covered, Millions	12.3	(0.3)	0.6
Federal Government	(\$42.6)	\$0.1	\$12.0
State and Local Government	\$5.4	\$0.6	(\$0.4)
Private Employers	\$92.1	(\$1.3)	(\$6.9)
Households	(\$26.4)	\$0.2	(\$2.6)
Net Health System Cost in 2007 (in billions)	\$28.5	(\$0.4)	\$2.1
Total Uninsured Not Covered,¹ Millions	35.5	48.1	47.2

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Modeling assumed that firms with under 100 employees are eligible; reinsurance of 90% of costs over \$50,000.

Source: The Lewin Group for The Commonwealth Fund.

Figure ES-11. Major Features of Health Insurance Expansion Bills

	President Bush's Tax Reform Plan	Healthy Americans Act	Federal/State Partnership 15 States²	AmeriCare
Access (<i>% of uninsured covered¹ in 2007</i>)	19%	95%	42%	100%
Efficiency (<i>change in national health system spending in 2007</i>)	(\$11.7)	(\$4.5)	\$22.7	(\$60.7)
Equity (<i>change in average family health spending by annual income in 2007</i>)	<\$10,000: (\$23) >\$150,000: (\$1,263)	<\$10,000: (\$983) >\$250,000: \$1,562	N/A	<\$10,000: (\$1,162) >\$150,000: (\$473)
Measures to Improve Quality		Medical home, hospital safety, reward healthy behavior, chronic disease management	State proposals to show improvements in quality, efficiency, and health IT	Uniform electronic claims forms and medical records; electronic national claims data set
Potential to Ensure Long, Healthy, Productive Lives		X	X	X

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Estimated to cover 86% of the 23.6 million people projected to be uninsured in the 15 states in 2007.

Source: The Lewin Group for The Commonwealth Fund.

Figure 1. Major Features of Health Insurance Expansion Bills and Impact on Uninsured, National Expenditures

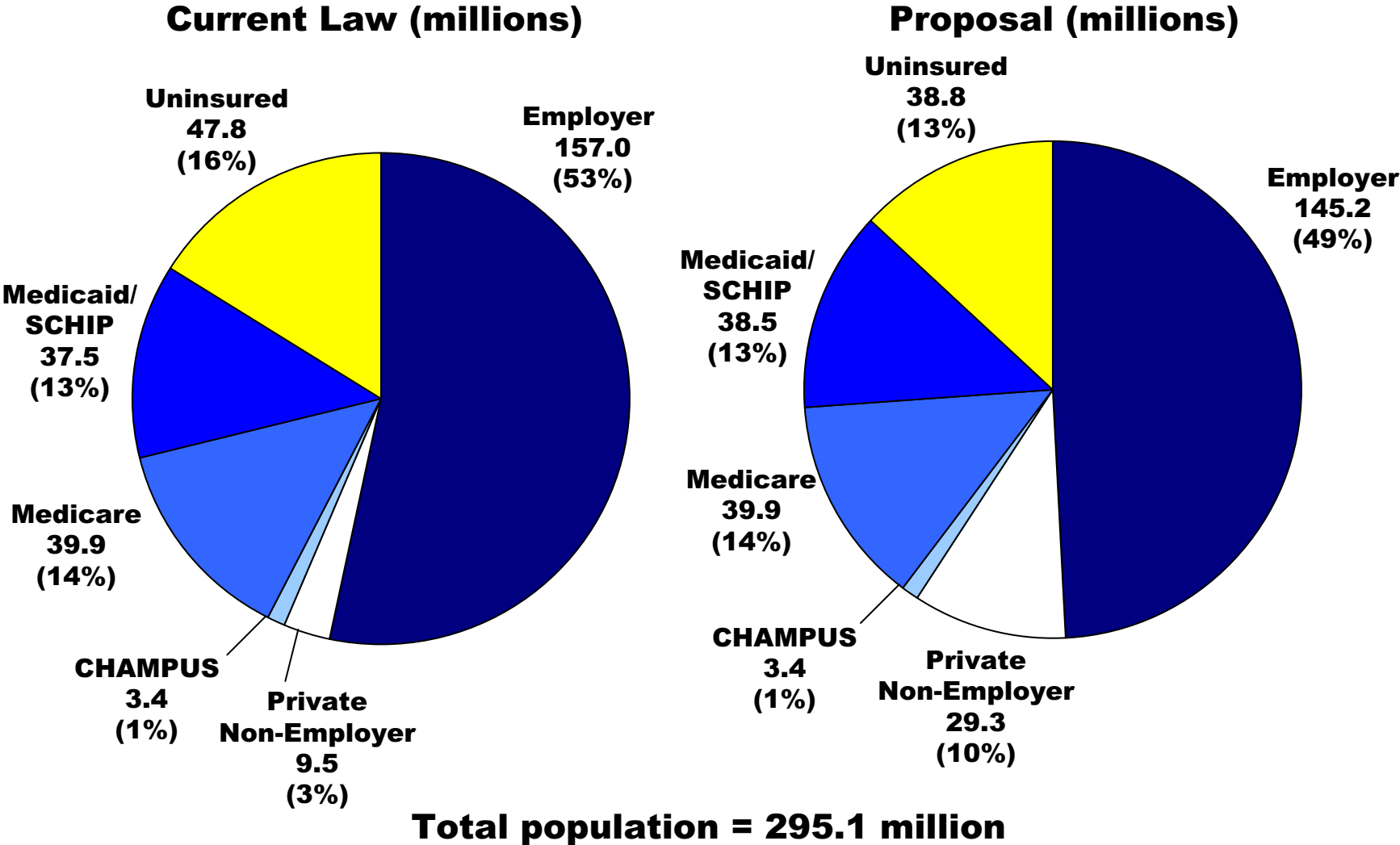
	President Bush's Tax Reform Plan	Healthy Americans Act²	Federal/State Partnership 15 States	AmeriCare
Aims to Cover All People		X		X
Individual Mandate or Auto Enrollment		X	X	X
Employer Shared Responsibility		X	X	X
Public Program Expansion			X	X
Subsidies for Lower Income Families		X	X	X
Risk Pooling		X	X	X
Comprehensive Benefit Package		X	X	X
Quality & Efficiency Measures	X	X	X	X
Uninsured Covered in 2007¹ (in millions)	9.0	45.3	20.3	47.8
Net Health System Cost in 2007 (in billions)	(\$11.7)	(\$4.5)	\$22.7	(\$60.7)
Net Federal Budget Cost in 2007 (in billions)	\$70.4	\$24.3	\$22.0	\$154.5

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Estimates reflect a mandatory cash-out of benefit on the part of employers that currently offer coverage.

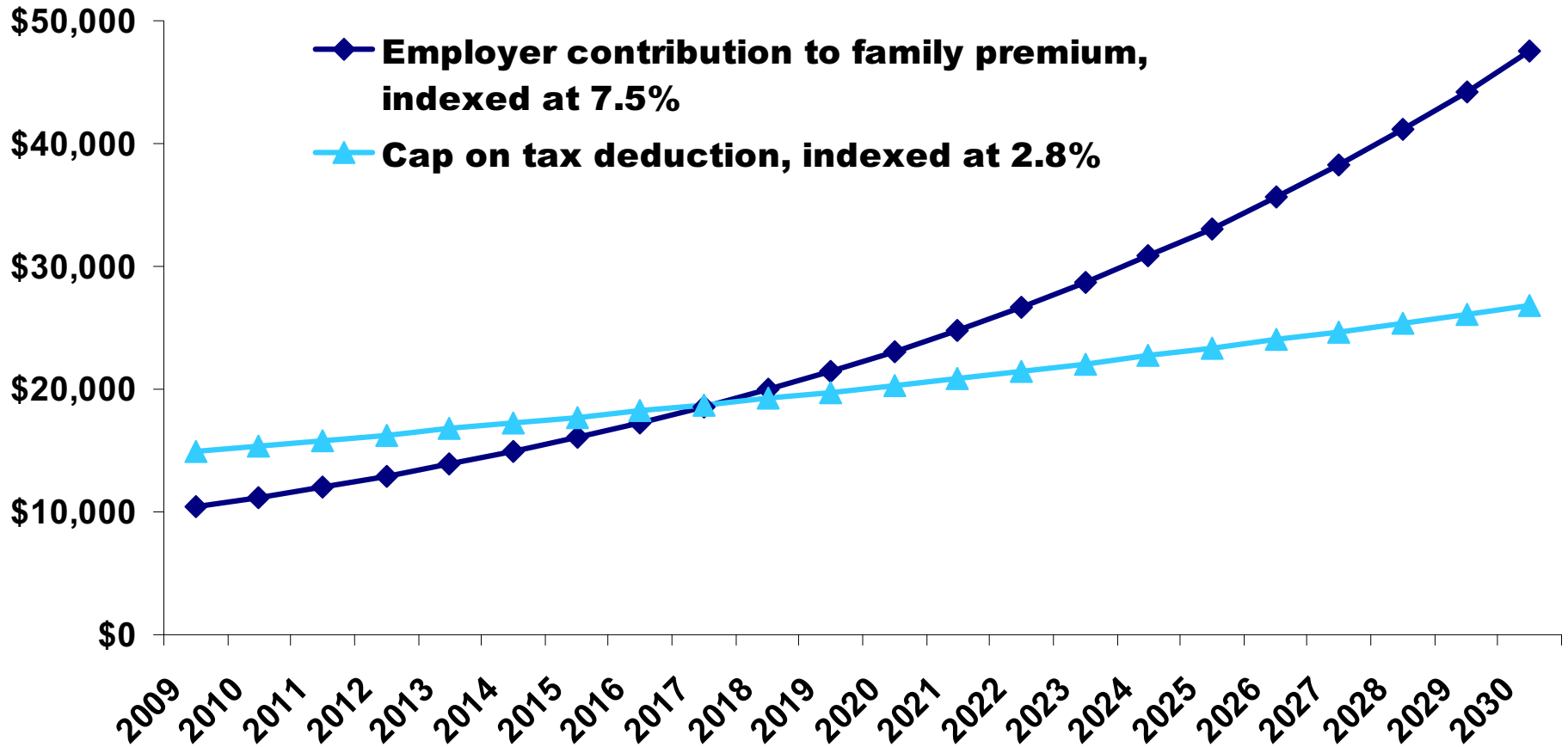
Source: The Lewin Group for The Commonwealth Fund.

Figure 2. Distribution of People by Primary Source of Coverage Under Current Law and President Bush's Health Care Tax Reform Proposal, 2007



Source: The Lewin Group for The Commonwealth Fund.

Figure 3. President Bush's Health Care Tax Reform Proposal Projected Increases in Average Family Health Insurance Premium and Cap on Tax Deductions



Source: Commonwealth Fund calculations based on a 7.5% rate of increase in premiums and a 2.8% rate of increase in cap on tax deduction. Based on employer share of family premium.

**Figure 4. Health Insurance Expansion Bills
Change in Health Spending by Stakeholder Group,
Billions of Dollars, 2007**

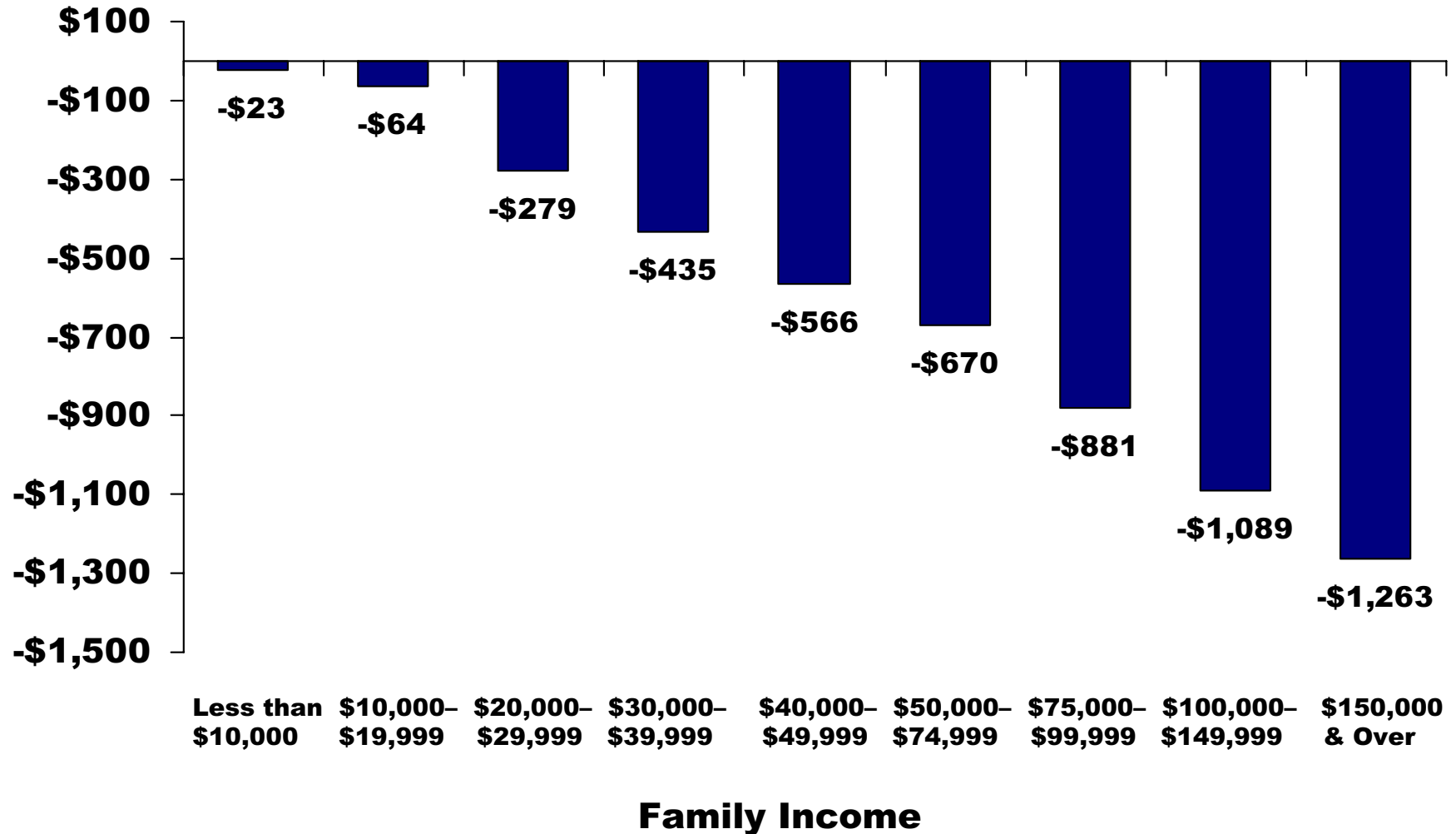
	President Bush's Tax Reform Plan	Healthy Americans Act²	Federal/State Partnership 15 States	AmeriCare
Total Uninsured Covered, Millions	9.0	45.3	20.3	47.8
Federal Government	\$70.4	\$24.3	\$22.0	\$154.5
State and Local Government	(\$0.3)	(\$10.2)	\$13.4	(\$57.4)
Private Employers	(\$50.8)	\$60.2	\$5.7	(\$15.2)
Households	(\$31.0)	(\$78.8)	(\$18.4)	(\$142.6)
Net Health System Cost in 2007 (in billions)	(\$11.7)	(\$4.5)	\$22.7	(\$60.7)
Total Uninsured Not Covered,¹ Millions	38.8	2.5	27.5	0

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Estimates reflect a mandatory cash-out of benefits on the part of employers that currently offer coverage.

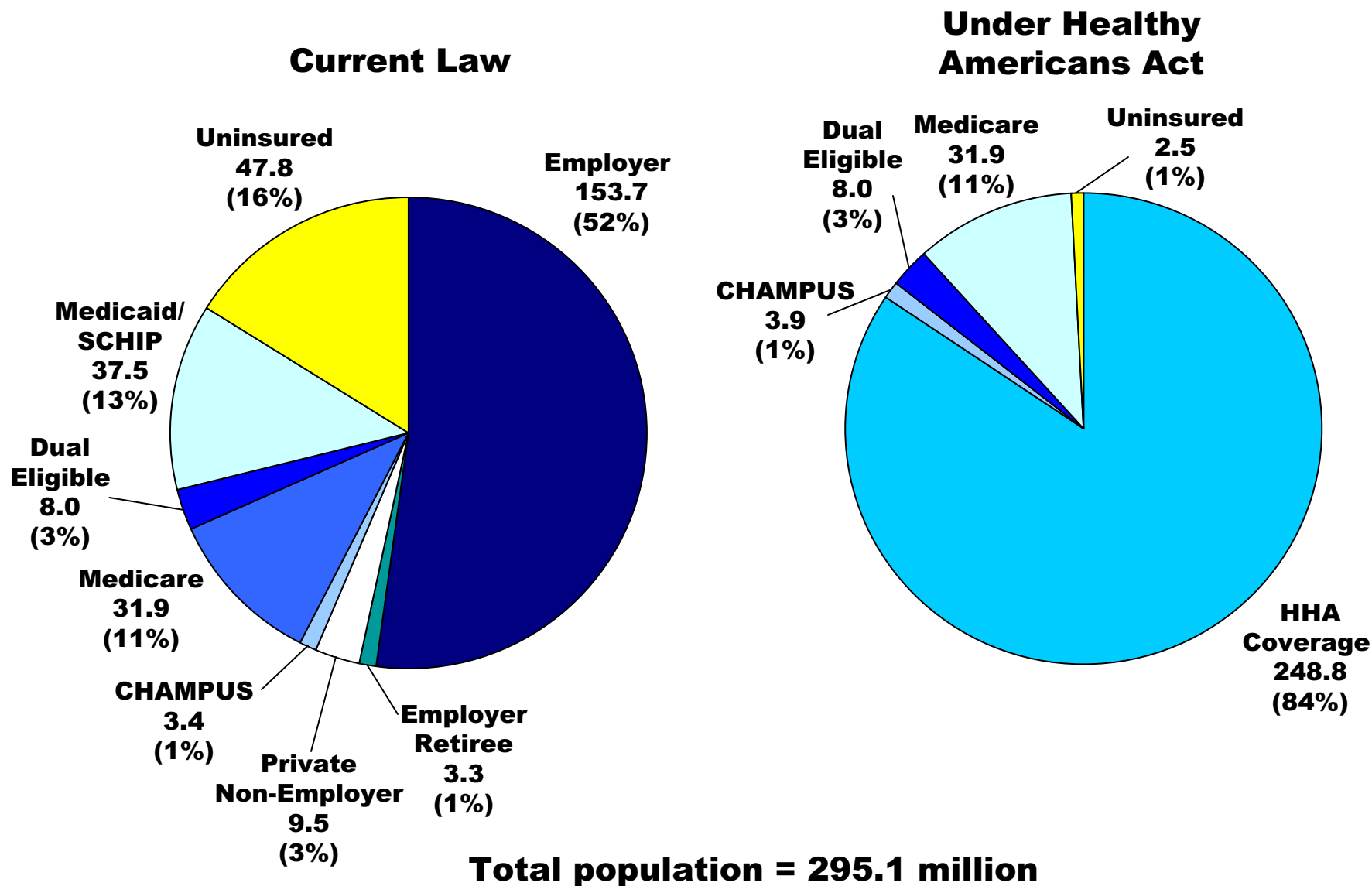
Source: The Lewin Group for The Commonwealth Fund.

Figure 5. Change in Average Family Health Spending Under President Bush's Health Care Tax Reform Proposal in 2007, by Income Group



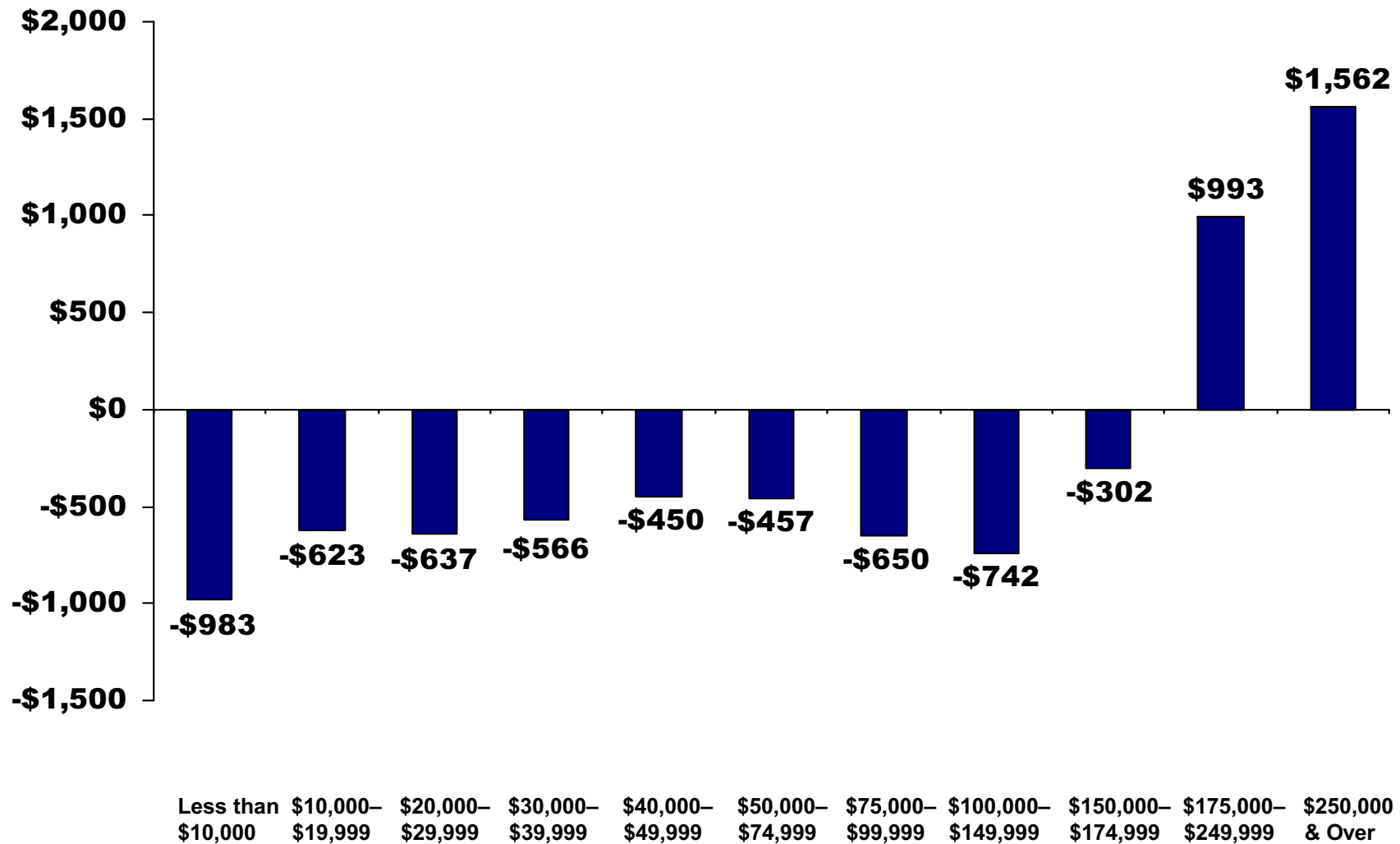
Source: The Lewin Group for The Commonwealth Fund.

Figure 6. U.S. Population by Primary Source of Insurance, Under Current Law and the Healthy Americans Act, 2007



Source: The Lewin Group for The Commonwealth Fund.

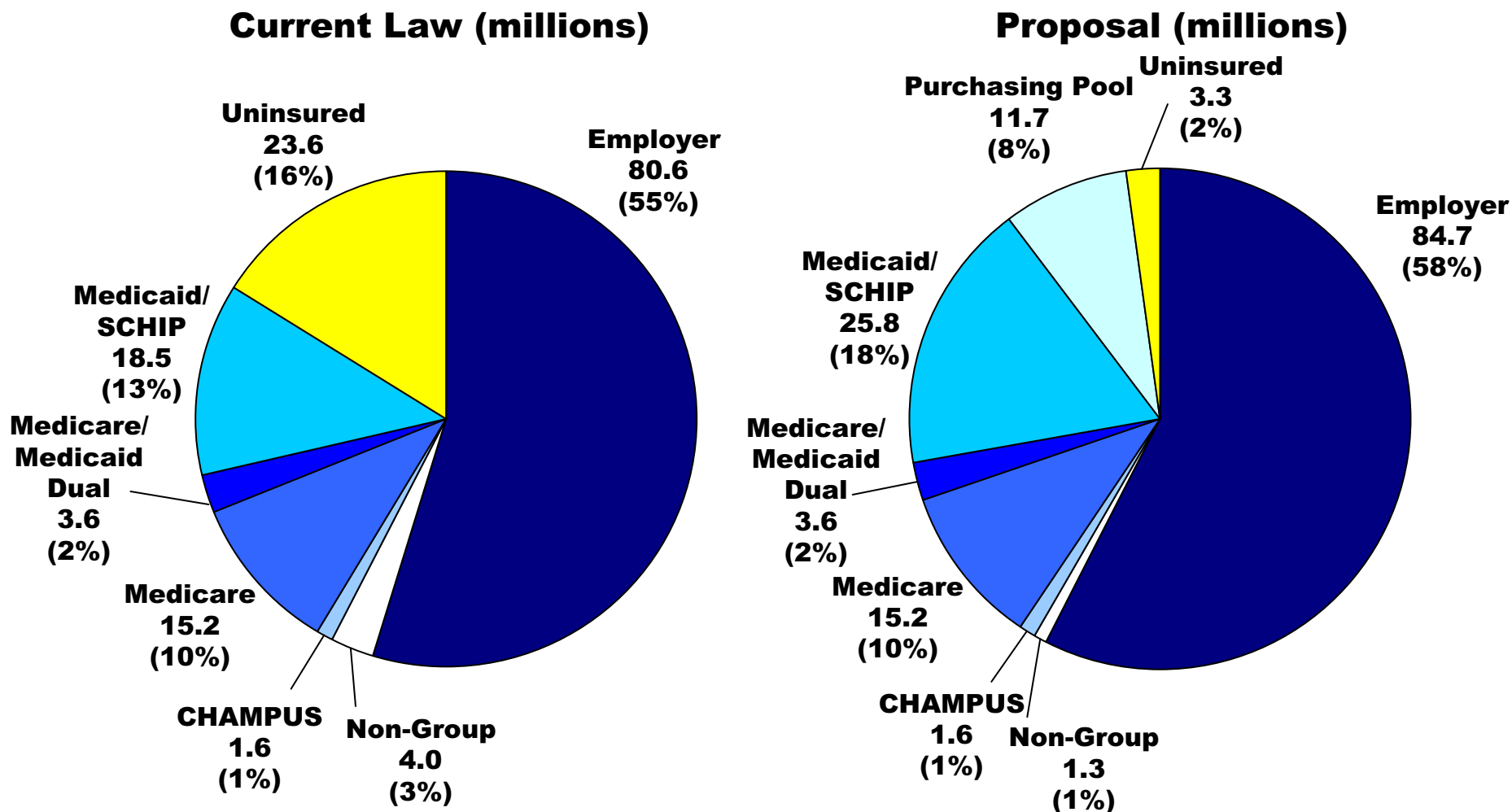
Figure 7. Change in Average Family Health Spending Under the Healthy Americans Act in 2007, by Income Group



Note: Estimates reflect a mandatory cash-out of benefits on the part of employers that currently offer coverage.

Source: The Lewin Group for The Commonwealth Fund.

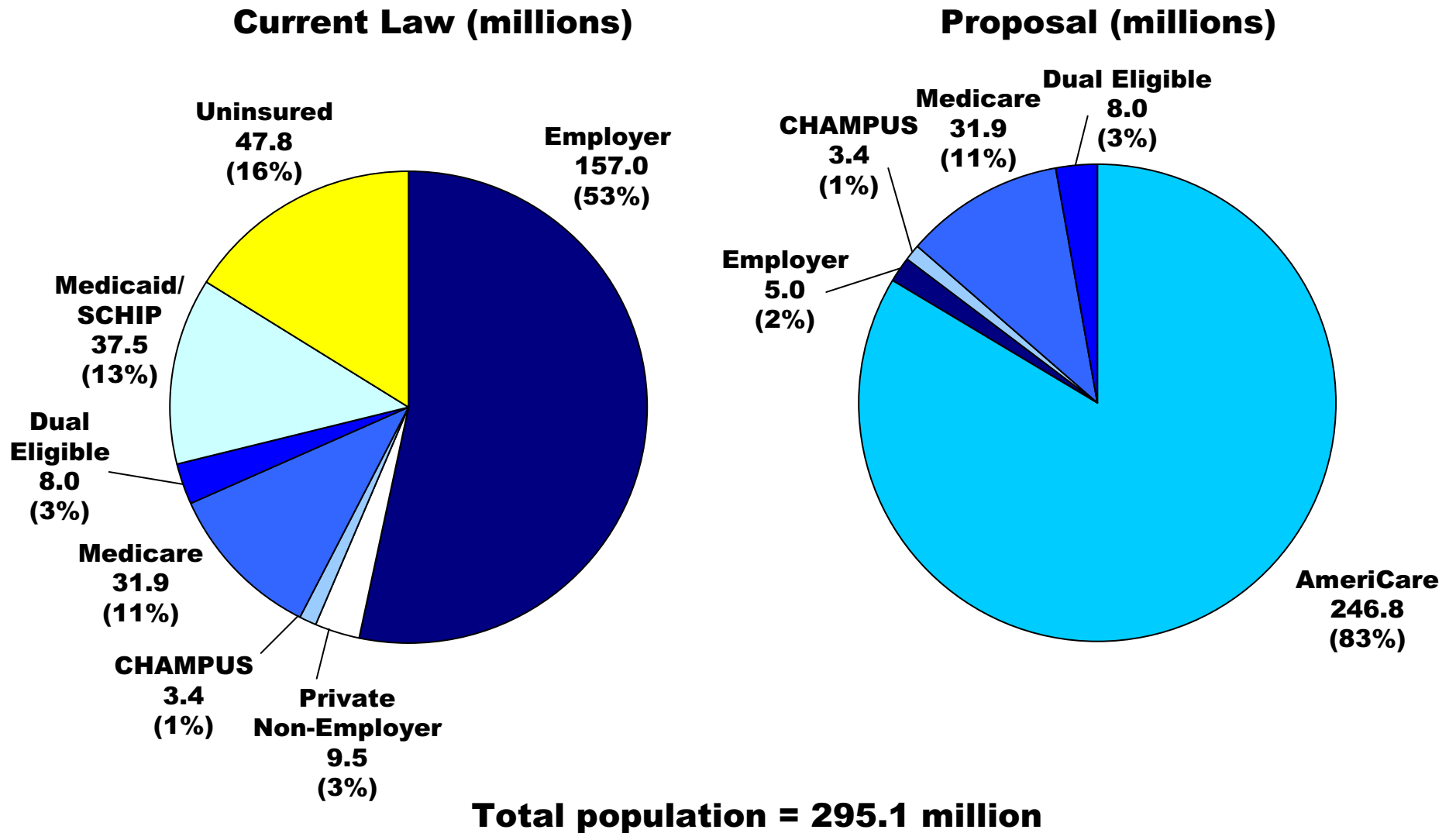
Figure 8. U.S. Population by Primary Source of Coverage Under Current Law and the 15-State Scenario in 2007: For Affected States Only (millions)



Total population = 147.2 million

Note: Average monthly coverage. Primary payer is determined on basis of current prevailing coordination of benefits practices.
 Source: The Lewin Group for The Commonwealth Fund.

Figure 9. Distribution of People by Primary Source of Coverage Under Current Law and the AmeriCare Health Act in 2007



Note: Average monthly coverage. Primary payer is determined on basis of current prevailing coordination of benefits practices.
 Source: The Lewin Group for The Commonwealth Fund.

Figure 10. Changes in National Health Spending Under the AmeriCare Health Act in 2007 (in Billions)

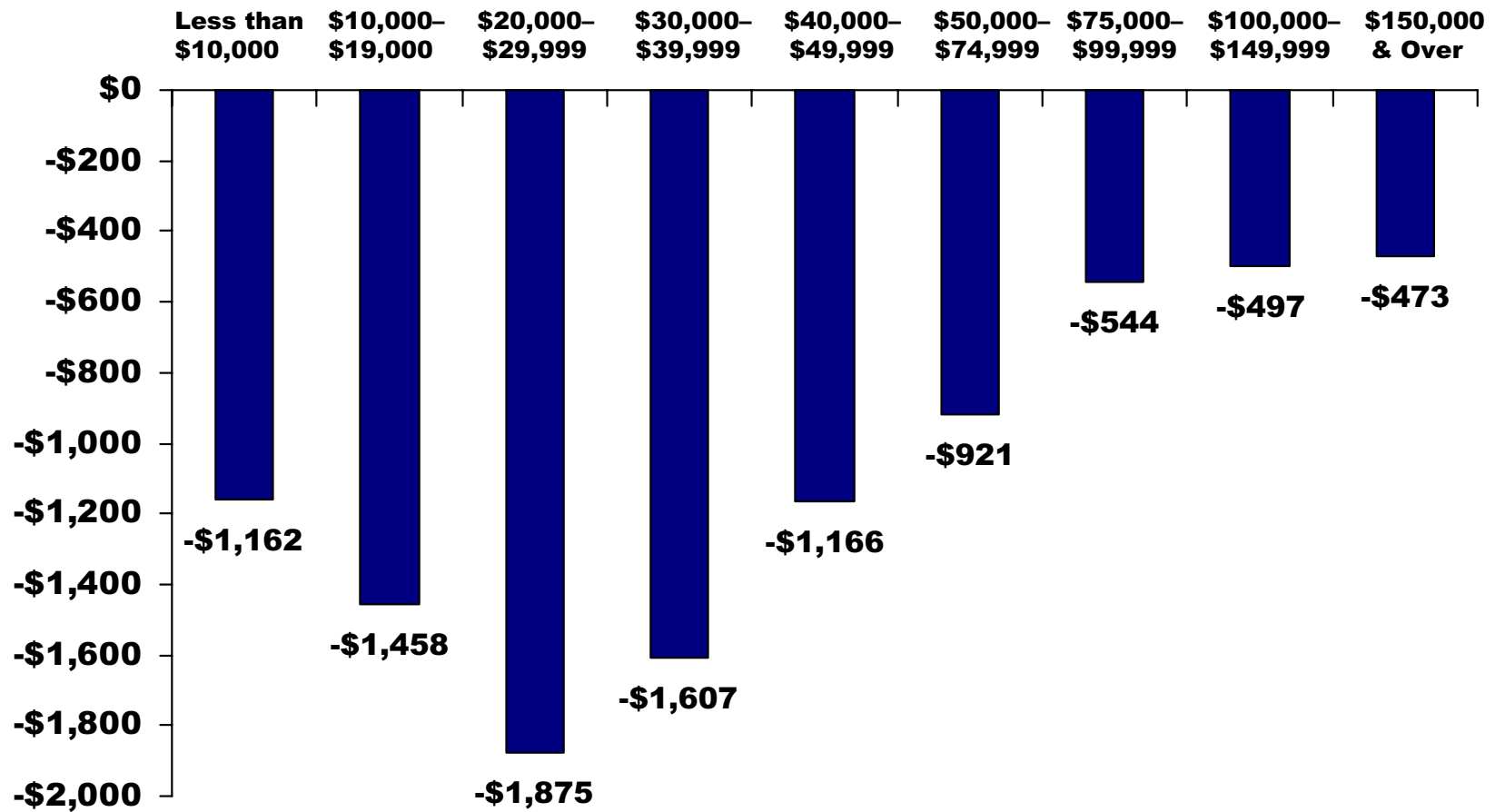
Change in health services expenditures		(\$4.2)
Change in utilization for newly insured	\$51.0	
Change in utilization due to improved coverage	\$3.1	
HHS negotiated Rx discounts	(\$33.9)	
Reimbursement Effects	(\$24.4)	
 Payments for uncompensated care		\$21.8
 Medicare Payment Rates		(\$62.4)
 Increased cost shifting¹		\$16.2
Change in administrative costs		(\$56.5)
 Insurance administration	(\$73.9)	
 Administration of subsidies²	\$17.4	
Total Change in Health Spending		(\$60.7)

¹Assumes 40% of change in provider payment rates is passed on to health plans.

²Assumes eligibility determination expense of \$171 per application, which is based upon the average cost of eligibility determination programs in New York.

Source: The Lewin Group for The Commonwealth Fund.

Figure 11. Change in Average Family Health Spending Under the AmeriCare Health Act in 2007, by Income Group



Source: The Lewin Group for The Commonwealth Fund.

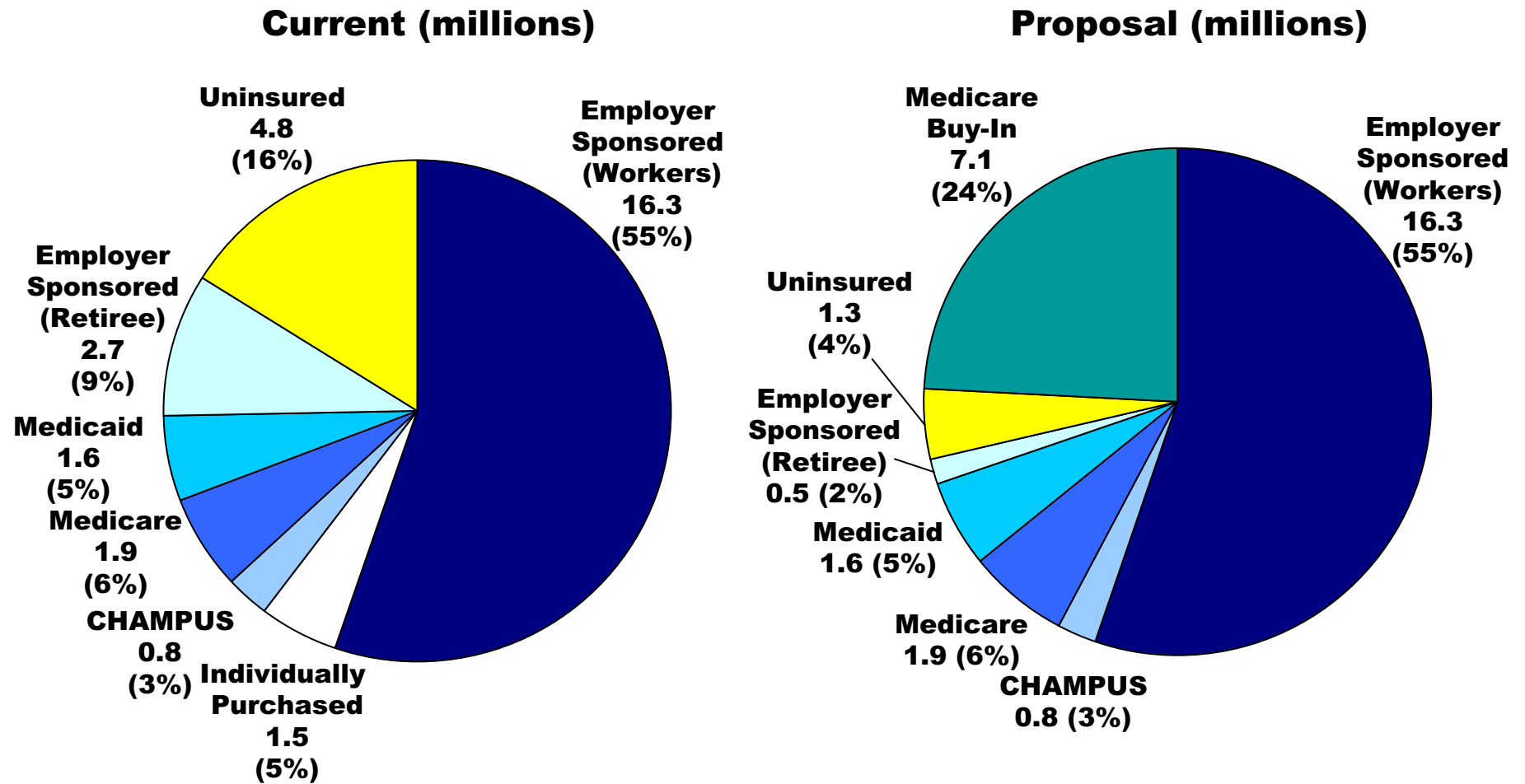
Figure 12. Major Features of Health Insurance Expansion Bills and Impact on Uninsured, National Expenditures

	Medicare Buy-In	Eliminate Medicare 2-yr Waiting Period	Universal Coverage for Children	Medicaid/ SCHIP Children & Parents
Aims to Cover All People				
Individual Mandate or Auto Enrollment				
Employer Shared Responsibility	X			
Public Program Expansion	X	X	X	X
Subsidies for Lower Income Families	X		X	
Risk Pooling	X	X	X	X
Comprehensive Benefit Package	X	X	X	X
Quality & Efficiency Measures			X	X
Uninsured Covered in 2007¹ (in millions)	3.5	0.3	5.2	6.2
Net Health System Cost in 2007 (in billions)	\$4.9	(\$0.1)	\$3.0	\$7.5
Net Federal Budget Cost in 2007 (in billions)	\$26.9	\$9.1	\$19.9	\$12.7

¹Out of an estimated total uninsured in 2007 of 47.8 million.

Source: The Lewin Group for The Commonwealth Fund.

Figure 13. Estimated Number of People Who Will Enroll in the Medicare Buy-In Program



All adults ages 55–64 = 29.5 million

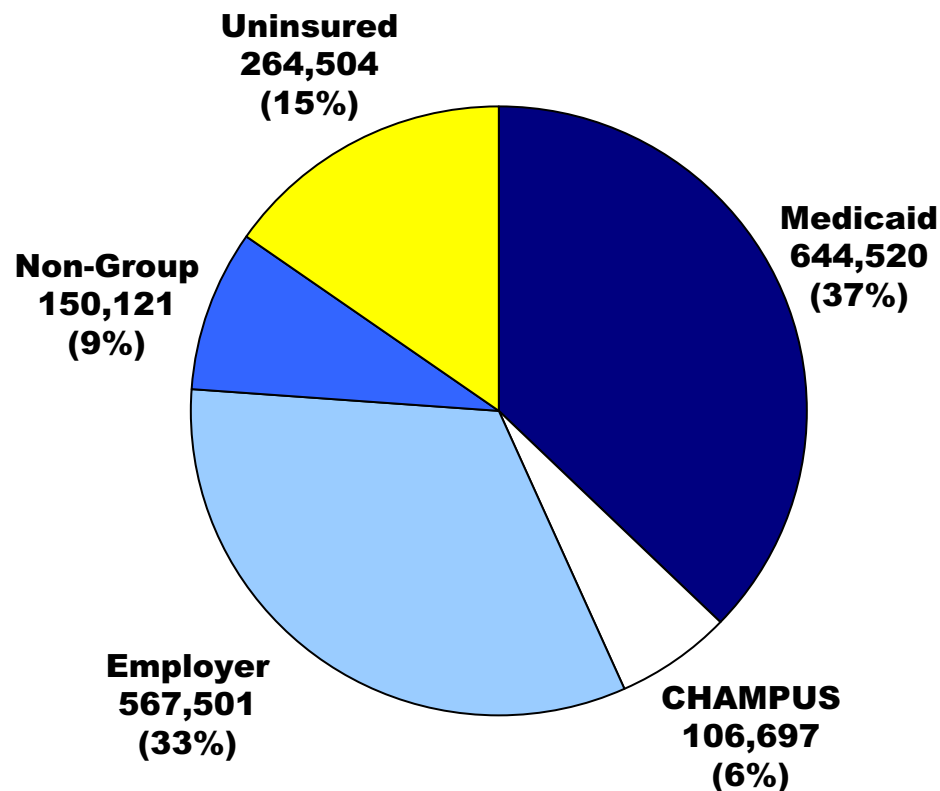
Source: The Lewin Group for The Commonwealth Fund.

**Figure 14. Health Insurance Expansion Bills
Change in Health Spending by Stakeholder Group,
Billions of Dollars, 2007**

	Medicare Buy-In	Eliminate 2-yr Medicare Waiting Period	Universal Coverage for Children	Medicaid/SCHIP Children & Parents
Total Uninsured Covered, Millions	3.5	0.3	5.2	6.2
Federal Government	\$26.9	\$9.1	\$19.9	\$12.7
State and Local Government	(\$2.0)	(\$3.0)	(\$8.2)	\$3.2
Private Employers	(\$9.4)	(\$4.0)	(\$7.3)	(\$3.5)
Households	(\$10.6)	(\$2.2)	(\$1.5)	(\$4.9)
Net Health System Cost in 2007 (in billions)	\$4.9	(\$0.1)	\$3.0	\$7.5
Total Uninsured Not Covered,¹ Millions	44.3	47.5	42.6	41.6

¹Out of an estimated total uninsured in 2007 of 47.8 million.
Source: The Lewin Group for The Commonwealth Fund.

Figure 15. Disabled People in the Waiting Period for Medicare in 2007, by Source of Coverage

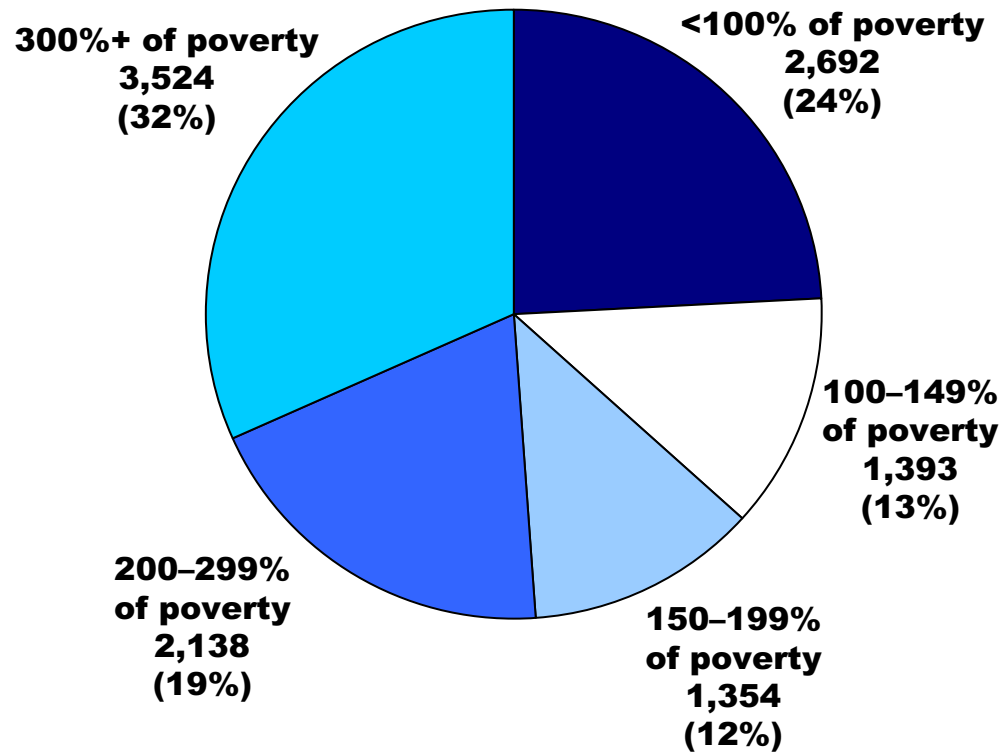


Total people currently in waiting period = 1,733,343

Note: Number of people in the waiting period was estimated using the number of SSDI awards to disabled workers, widowers and adult children in 2004 and 2005 from the Social Security Administration Annual Statistical Supplement (2005 and 2006).

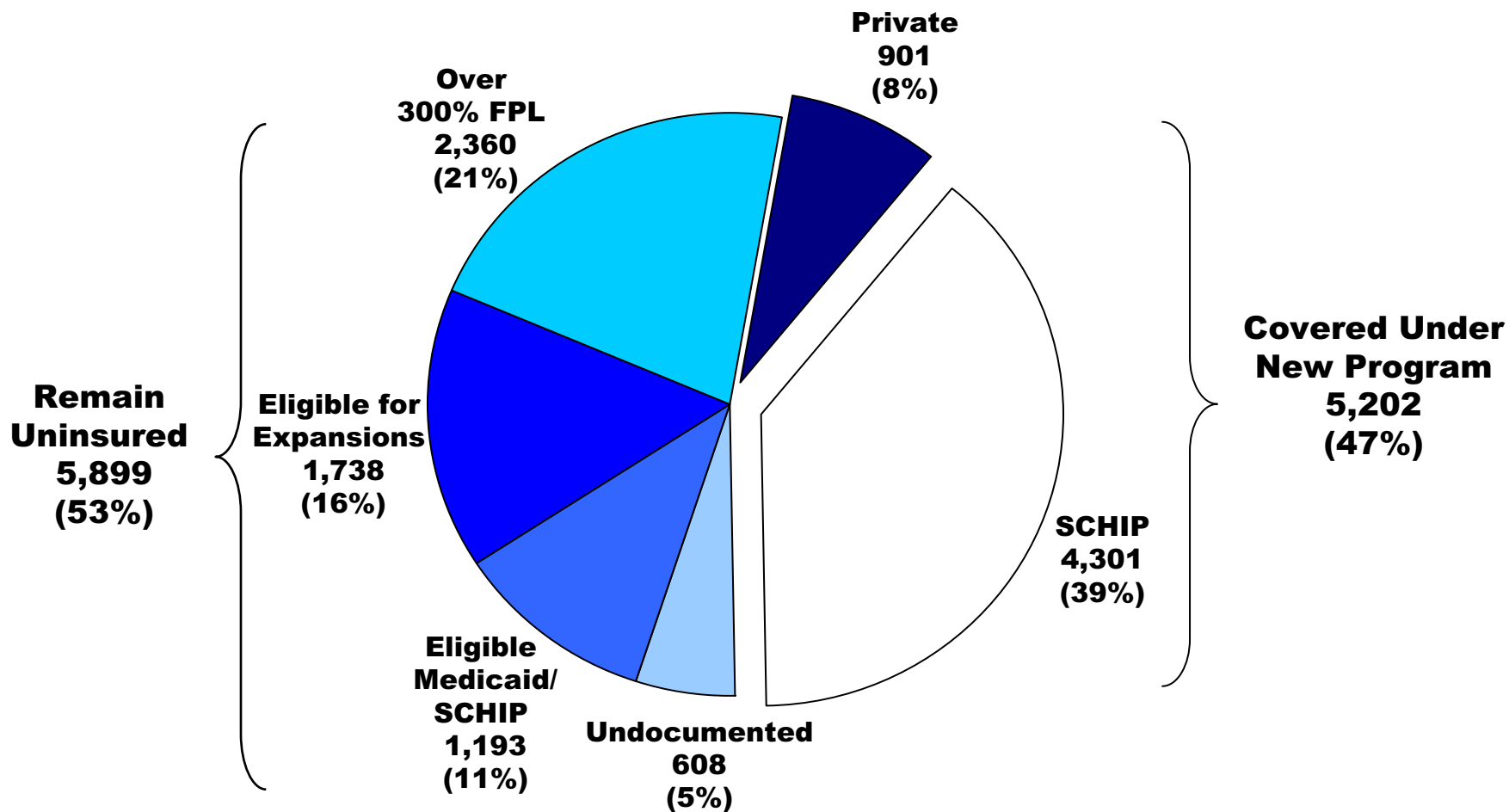
Source: The Lewin Group for The Commonwealth Fund.

Figure 16. Poverty Distribution of Uninsured Children Under Age 21, In Millions, 2007



Total uninsured children under age 21 = 11,101,000

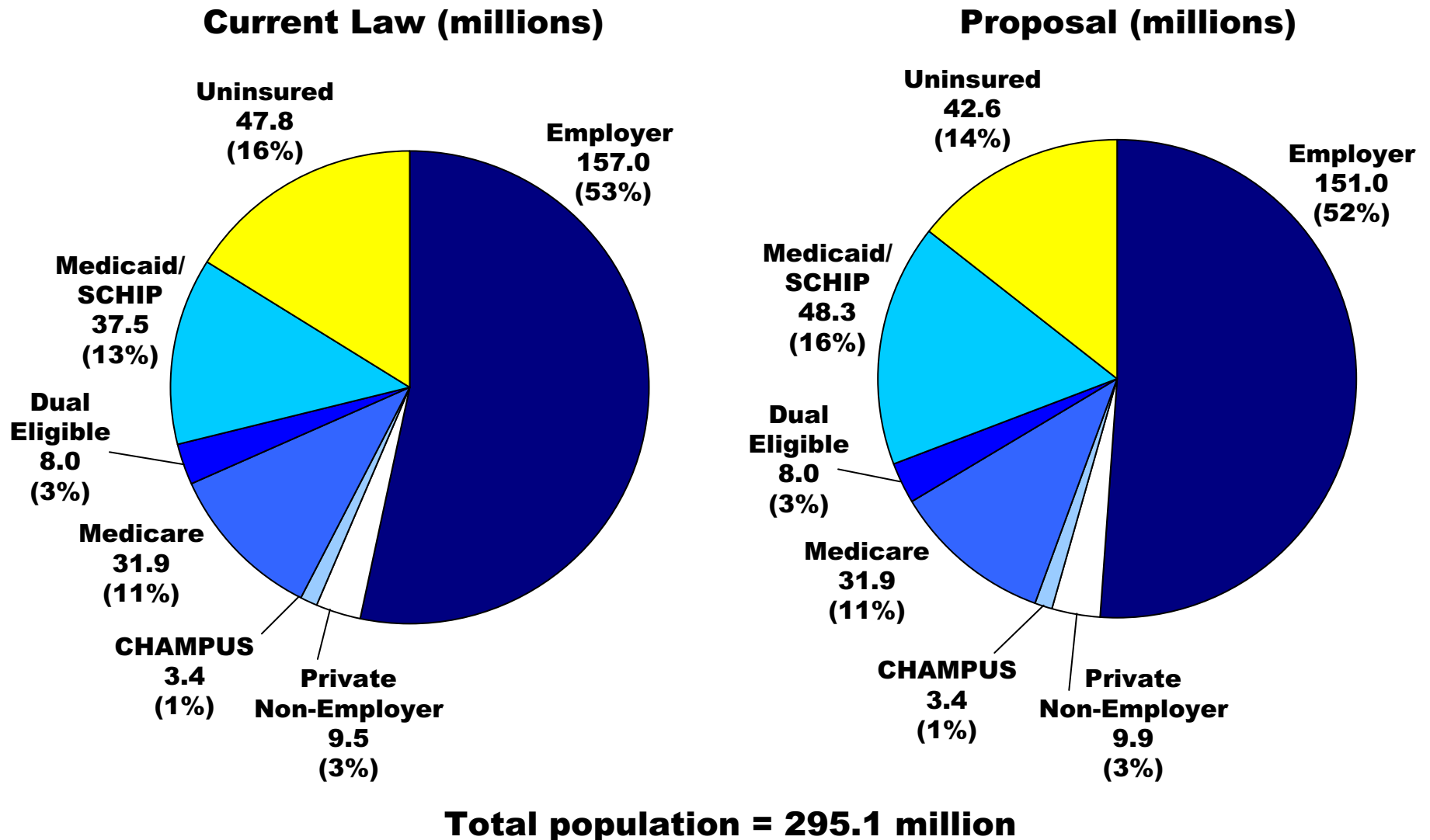
Figure 17. Estimated Effect of Kids Come First Act on Uninsured Children in 2007 (in 1,000s)



All uninsured children under age 21 (current law): 11,101,000

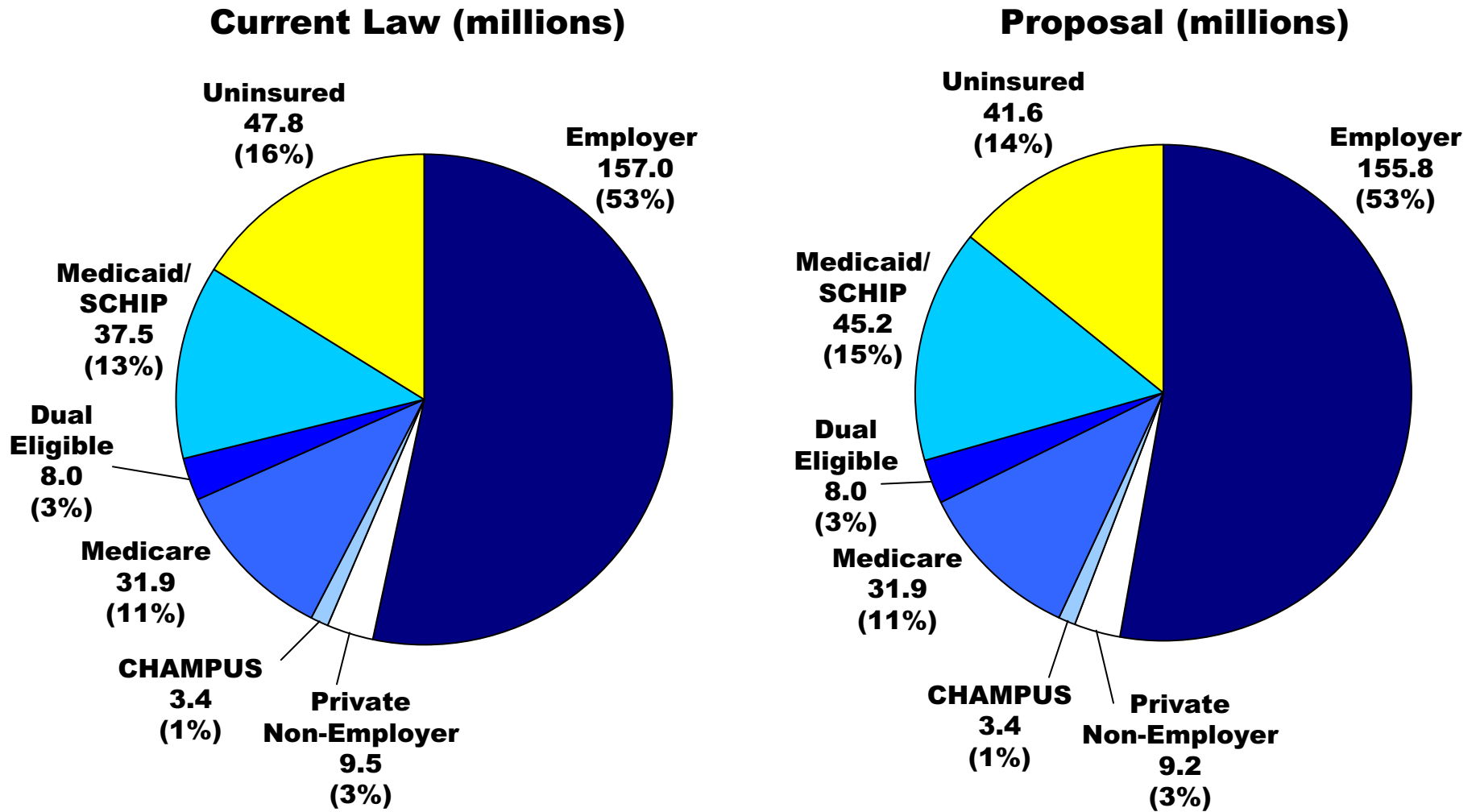
Source: The Lewin Group for The Commonwealth Fund.

Figure 18. Distribution of People by Primary Source of Coverage Under Current Law and the Kids Come First Act, 2007



Note: Average monthly coverage. Primary payer is determined on basis of current prevailing coordination of benefits practices.
 Source: The Lewin Group for The Commonwealth Fund.

Figure 19. Distribution of People by Primary Source of Coverage Under Current Law and the Family Care Act, 2007



Total population = 295.1 million

Note: Average monthly coverage. Primary payer is determined on basis of current prevailing coordination of benefits practices.
 Source: The Lewin Group for The Commonwealth Fund.

Figure 20. Major Features of Health Insurance Expansion Bills and Impact on Uninsured, National Expenditures

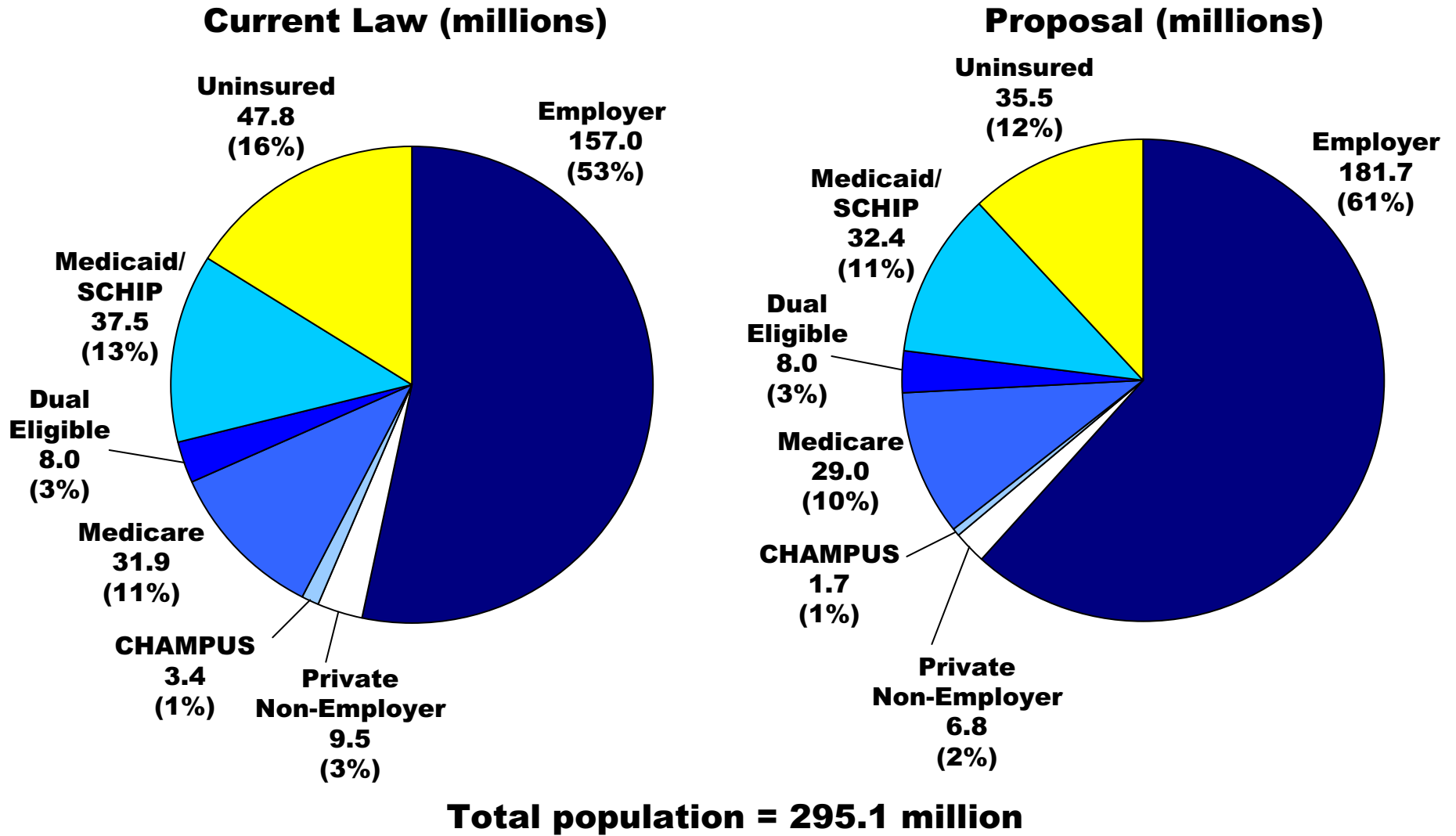
	Employer Mandate	Association Health Plans	Small Business Expansion²
Aims to Cover All People			
Individual Mandate or Auto Enrollment			
Employer Shared Responsibility	X	X	X
Public Program Expansion			
Subsidies for Lower Income Families			X
Risk Pooling	X		X
Comprehensive Benefit Package	X		X
Quality & Efficiency Measures			X
Uninsured Covered in 2007¹ (in millions)	12.3	(0.3)	0.6
Net Health System Cost in 2007 (in billions)	\$28.5	(\$0.4)	\$2.1
Net Federal Budget Cost in 2007 (in billions)	(\$42.6)	\$0.1	\$12.0

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Modeling assumed that firms with under 100 employees are eligible; reinsurance of 90% of costs over \$50,000.

Source: The Lewin Group for The Commonwealth Fund.

Figure 21. Distribution of People by Primary Source of Coverage Under Current Law and the Health Care for Working Families Act in 2007



Note: Average monthly coverage. Primary payer is determined on basis of current prevailing coordination of benefits practices.
 Source: The Lewin Group for The Commonwealth Fund.

**Figure 22. Health Insurance Expansion Bills
Change in Health Spending by Stakeholder Group,
Billions of Dollars, 2007**

	Employer Mandate	Association Health Plans	Small Business Expansion²
Total Uninsured Covered, Millions	12.3	(0.3)	0.6
Federal Government	(\$42.6)	\$0.1	\$12.0
State and Local Government	\$5.4	\$0.6	(\$0.4)
Private Employers	\$92.1	(\$1.3)	(\$6.9)
Households	(\$26.4)	\$0.2	(\$2.6)
Net Health System Cost in 2007 (in billions)	\$28.5	(\$0.4)	\$2.1
Total Uninsured Not Covered,¹ Millions	35.5	48.1	47.2

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Modeling assumed that firms with under 100 employees are eligible; reinsurance of 90% of costs over \$50,000.

Source: The Lewin Group for The Commonwealth Fund.

Figure 23. Major Features of Health Insurance Expansion Bills

	President Bush's Tax Reform Plan	Healthy Americans Act	Federal/State Partnership 15 States²	AmeriCare
Access (<i>% of uninsured covered¹ in 2007</i>)	19%	95%	42%	100%
Efficiency (<i>change in national health system spending in 2007</i>)	(\$11.7)	(\$4.5)	\$22.7	(\$60.7)
Equity (<i>change in average family health spending by annual income in 2007</i>)	<\$10,000: -\$23 >\$150,000: -\$1,263	<\$10,000: -\$983 >\$250,000: +\$1,562	N/A	<\$10,000: -\$1,162 >\$150,000: -\$473
Measures to Improve Quality		Medical home, hospital safety, reward healthy behavior, chronic disease management	State proposals required to show improvements in quality, efficiency, and health IT	Uniform electronic claims forms and medical records; electronic national claims data set
Potential to Ensure Long, Healthy, Productive Lives		X	X	X

¹Out of an estimated total uninsured in 2007 of 47.8 million.

²Estimated to cover 86% of the 23.6 million people projected to be uninsured in the 15 states in 2007.

Source: The Lewin Group for The Commonwealth Fund.