## Surprise Billing Comparison Table

Note: A Glossary of Key Terms and Acronyms is included at the end of this document. An asterisk (\*) is used to denote a term that is in the glossary.

Торіс	Senate HELP (S. 1895 as reported)	House Energy and Commerce (H.R. 2328 as reported)	House Education and Labor (H.R. 5800 as reported)	House Ways and Means (H.R. 5826 as reported)
		Overview		
General approach	<ul> <li>Amends the Public Health Service (PHS) Act, ERISA, the Internal Revenue Code (IRC) and the law governing the Federal Employees Health Benefits Program (FEHBP).</li> <li>Prohibits surprise bills, including out-of-network (OON) cost sharing and balance billing amounts, under certain emergency and nonemergency circumstances for individuals covered by health plans.</li> <li>Establishes a federal payment standard to determine payment to affected OON facilities and providers.</li> </ul>	Amends the Public Health Service (PHS) Act. Prohibits surprise bills, including out-of-network (OON) cost sharing and balance billing amounts, under certain emergency and nonemergency circumstances for individuals covered by health plans. Establishes a federal payment standard to determine payment to affected OON facilities and providers. Provides for an Independent Dispute Resolution (IDR) process to resolve payment disputes (for amounts over \$1250, indexed for inflation) between the OON facility or provider and the health plan.	Amends the Public Health Service (PHS) Act, ERISA, the Internal Revenue Code (IRC) and the law governing the Federal Employees Health Benefits Program (FEHBP). Prohibits surprise bills, including out-of-network (OON) cost sharing and balance billing amounts, under certain emergency and nonemergency circumstances for individuals covered by health plans. Establishes a federal payment standard to determine payment to affected OON facilities and providers. Provides for an Independent Dispute Resolution (IDR) process to resolve payment disputes (for amounts over \$750 (\$25,000 in the case of ambulance services)), indexed for inflation, between the OON facility or provider and the health plan.	Amends the Public Health Service (PHS) Act, ERISA, the Internal Revenue Code, the Social Security Act (SSA), and, with respect to establishing a patient- provider dispute resolution process, the law governing the Federal Employees Health Benefits Program (FEHBP). Prohibits surprise bills, including out-of-network (OON) cost sharing and balance billing amounts, under certain emergency and nonemergency circumstances for individuals covered by health plans. Does not set a federal payment standard. Relies, instead, on an "open negotiation" between affected parties (providers, facilities, health plans) to arrive at a payment amount for OON facilities/providers. Provides for a mediated dispute (i.e., IDR) process to resolve payment disputes between affected parties. Does not establish a threshold amount to qualify for IDR.

Торіс	Senate HELP	House Energy and Commerce	House Education and Labor	House Ways and Means
	(S. 1895 as reported)	(H.R. 2328 as reported)	(H.R. 5800 as reported)	(H.R. 5826 as reported)
		Consumer Protections		
Consumer "hold harmless" protections against plan out-of- network cost sharing and provider balance billing; protections are subject to exceptions, shown below NOTE: Protection against OON cost sharing for emergency services in emergency departments of hospitals was added to the PHS Act by the Affordable Care Act but all four bills amend sec. 2719(b) of the PHS Act to include independent freestanding emergency departments (EDs).	<ul> <li>Protects enrollees in health plans from both OON cost-sharing amounts imposed by their health plans and balance billing charges of certain OON facilities and providers that would be charged to the enrollee for emergency and certain nonemergency services. Applies these consumer safeguards through amendments to the PHS Act, ERISA, and IRC in the following situations.</li> <li>Emergency services provided at an OON hospital (including independent freestanding emergency departments (EDs) furnished by OON providers.</li> <li>Post-stabilization care at an OON facility (and services provided by its providers).</li> <li>OON ancillary services* at in- network facility (including referrals for diagnostic services).</li> <li>Nonemergency, nonancillary services provided at an in- network facility.</li> </ul>	Consumer ProtectionsProtects enrollees in health plansfrom both OON cost-sharingamounts imposed by their healthplans and balance billing chargesof certain OON facilities andproviders that would be chargedto the enrollee for emergency andcertain nonemergency services.Applies these consumersafeguards through amendmentsto the PHS Act in such a way as toalso apply to group health plansunder ERISA and the IRC in thefollowing situations.• Emergency services providedat an OON hospital (includingindependent freestandingEDs) furnished by OONproviders.• Post-stabilization care at anOON facility (and servicesprovided by its providers).• Nonemergency servicesperformed by OON specifiedproviders* at an in-networkfacility.	<ul> <li>Protects enrollees in health plans from both OON cost- sharing amounts imposed by their health plans and balance billing charges of certain OON facilities and providers that would be charged to the enrollee for emergency and certain nonemergency services.</li> <li>Applies these consumer safeguards through amendments to the PHS Act, ERISA, and IRC in the following situations.</li> <li>Emergency services provided at an OON hospital (including freestanding EDs) furnished by OON providers.</li> <li>Post-stabilization care at an OON facility (and services provided by its providers).</li> <li>OON ancillary services * at an in-network facility (including referrals for diagnostic services).</li> <li>Nonemergency, nonancillary services provided at an in-network facility.</li> </ul>	<ul> <li>Protects enrollees in health plans from both OON cost-sharing amounts imposed by their health plans and balance billing charges imposed by certain OON facilities and providers that would be charged to the enrollee for emergency and certain nonemergency services. Applies these consumer safeguards through amendments to the PHS Act, ERISA, IRC and title XI of the SSA in the following situations.</li> <li>Emergency services provided at an OON hospital (including independent freestanding EDs) furnished by OON providers.</li> <li>Post-stabilization care at an OON facility (and services provided by its providers) unless certain conditions are met, such as when the patient comes under the care of an in-network provider.</li> <li>OON ancillary services* at in- network facility (including referrals for diagnostic services).</li> <li>Nonemergency, nonancillary services performed by OON</li> </ul>

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	(S. 1895 as reported)	(H.R. 2328 as reported)	(H.R. 5800 as reported)	(H.R. 5826 as reported)
Protection: in-network cost sharing for OON services	Yes. Applies the in-network deductible, copayments, and coinsurance. Also applies these amounts to the annual OOP maximum.	Yes. Applies in-network copayments and coinsurance. <sup>1</sup> Also applies these amounts to the annual OOP maximum.	Yes. Applies the in-network deductible, copayments, and coinsurance. Also applies these amounts to the annual OOP maximum.	Yes. Applies the in-network deductible, copayments, and coinsurance. Also applies these amounts to the annual OOP maximum.
Protection: in-network rates as basis for deductible, coinsurance, and OOP maximums	Any plan coinsurance or deductible would have to be based on in-network rates established by this bill. The State payment standard, if one exists, would determine the amount of coinsurance in the case of State- regulated insurance.	Any cost-sharing would have to be based on the in-network payment rate established by this bill or, if in a State with a payment standard in effect, the lesser of the amount determined based on the State's method or the in-network rate established by this bill (limited to plans regulated by the States).	Any cost-sharing would have to be based on in-network rates established by this bill. The State payment standard, if one exists, would determine the amount of coinsurance in the case of State-regulated insurance.	Any coinsurance would be based on either the reimbursement rate established under state law for state-regulated insurance or the health plan's median in-network rate based on a methodology to be established by the Secretaries of HHS, Treasury, and Labor. Any copayment, deductible or OOP maximum would apply as if the services were provided in-network.
Protection: any exceptions for notice and consent	<ul> <li>Provides for an exception to the consumer hold harmless protections when receiving OON services for the following situations if the enrollee receives a notice that meets specific requirements and consents to paying the OON cost sharing, including any balance bills –</li> <li>OON services furnished by an OON facility after emergency services if the individual is not stabilized, but in a condition to receive the notice information, and then is admitted to an OON facility for care.</li> <li>OON post-stabilization</li> </ul>	<ul> <li>Provides for an exception to the consumer hold harmless protections when receiving OON services for the following situations if the enrollee receives a notice that meets specific requirements and consents to paying the OON cost sharing, including any balance bills –</li> <li>OON post-stabilization services, if the individual is stable and able to travel using nonmedical or nonemergency medical transportation.</li> <li>OON nonemergency services furnished by OON providers who are not "specified providers" at in-network</li> </ul>	<ul> <li>Provides for an exception to the consumer hold harmless protections when receiving OON services for the following situations if the enrollee receives a notice that meets specific requirements and consents to paying the OON cost sharing, including any balance bills—</li> <li>OON nonemergency services provided in an innetwork facility that are not ancillary services provided by the innetwork facility. The notice and consent would not apply if the furnished service resulted</li> </ul>	<ul> <li>Provides for an exception to the consumer hold harmless protections when receiving OON services for the following situations if the enrollee receives a notice that meets specific requirements and consents to paying the OON cost sharing, including any balance bills –</li> <li>OON emergency and post-stabilization services, furnished on an inpatient observation or inpatient or outpatient stay (for reasons other than stabilization) and the individual is in a condition to receive, confirm notice of receipt, provide</li> </ul>

<sup>&</sup>lt;sup>1</sup> Unlike S. 1895, H.R. 2328 does not amend section 2791A(b) of the PHS Act to add "deductible" in the underlying provision that requires the plan's cost-sharing requirements for qualified emergency services to be no greater than they would be if the services were provided in-network. However, this may be a drafting omission since the bill does require the plan to count the qualified services toward the OOP maximum.

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	<ul> <li>services, if the enrollee is in condition to receive the notice, including having sufficient mental capacity.</li> <li>Nonemergency, nonancillary services provided by an OON provider at an in-network facility.</li> </ul>	facilities. The notice and consent requirement would not apply if the furnished service resulted from unforeseen medical needs at the time of the service.	<ul> <li>from unforeseen, urgent medical needs arising at the time of the service.</li> <li>OON post-stabilization services, if the individual is stable and able to travel using nonmedical or nonemergency medical transportation and is in a condition to receive, provide informed consent.</li> <li>OON nonemergency, nonancillary services provided in an in-network facility.</li> </ul>	<ul> <li>signed consent.</li> <li>OON nonemergency services furnished by OON providers who are not "specified providers" at in-network facilities.</li> </ul>
		Markets and Plans		
Markets	<ul> <li>Individual and group health insurance coverage – Yes</li> <li>Self-insured group health plans – Yes</li> <li>Grandfathered plans – Yes</li> <li>Nonfederal governmental health plans – Can elect to opt into the bill's federal payment standard</li> <li>FEHBP plans – Yes</li> </ul>	<ul> <li>Individual and group health insurance coverage – Yes</li> <li>Self-insured group health plans – Yes</li> <li>Grandfathered plans – Yes</li> <li>The above are all considered "health plans"</li> <li>Nonfederal governmental health plans – No provision</li> <li>FEHBP plans – No provision</li> </ul>	<ul> <li>Individual and group health insurance coverage – Yes</li> <li>Self-insured group health plans – Yes</li> <li>Grandfathered plans – Yes</li> <li>Nonfederal governmental health plans – No provision</li> <li>FEHBP plans – Yes</li> </ul>	<ul> <li>Individual and group health insurance coverage – Yes</li> <li>Self-insured group health plans – Yes</li> <li>Grandfathered plans – Yes</li> <li>Nonfederal governmental health plans – No provision</li> <li>FEHBP plans – Not for surprise billing prohibitions but requires creation of a patient-provider dispute resolution process.</li> </ul>
Types of plans	Applies to all types of group health plans and health insurance coverage offered by issuers of individual and group coverage so long as they meet the applicable underlying statutory definitions of group health plans and health insurance coverage.	Applies to all types of group health plans and health insurance coverage offered by issuers of individual and group coverage so long as they meet the applicable underlying statutory definitions of group health plans and health insurance coverage.	Applies to all types of group health plans and health insurance coverage offered by issuers of individual and group coverage so long as they meet the applicable underlying statutory definitions of group health plans and health insurance coverage.	Applies to all types of group health plans and health insurance coverage offered by issuers of individual and group coverage so long as they meet the applicable underlying statutory definitions of group health plans and health insurance coverage.

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	(S. 1895 as reported)	(H.R. 2328 as reported)	(H.R. 5800 as reported)	(H.R. 5826 as reported)
		Emergency Services Setting	S	
Emergency setting:	Yes. Hospitals and independent	Yes. Hospitals, hospital outpatient	Yes. Hospital emergency	Yes. Hospital emergency
facilities	freestanding emergency	departments that provide	departments, hospital	departments, hospital outpatient
	departments. Consumer hold	emergency services, and	outpatient departments that	departments that provide
	harmless and cost-sharing	independent freestanding	provide emergency services,	emergency services, and
	protections continue until	emergency rooms. Consumer hold	and independent freestanding	independent freestanding
	notice/consent exceptions apply.	harmless and cost-sharing	emergency departments.	emergency departments.
	(See "Protection: any exceptions	protections continue until	Consumer hold harmless and	Consumer hold harmless and
	for notice and consent" above)	notice/consent exceptions apply.	cost-sharing protections	cost-sharing protections
		(See "Protection: any exceptions	continue until notice/consent	continue until notice/consent
		for notice and consent" above)	exceptions apply. (See	exceptions apply. (See
			"Protection: any exceptions for	"Protection: any exceptions for
			notice and consent" above)	notice and consent" above)
Emergency setting:	Yes. OON providers who furnish	Yes. OON providers who furnish	Yes. OON providers who furnish	Yes. OON providers who furnish
health care	emergency and post-stabilization	emergency and post-stabilization	emergency and post-	emergency and post-stabilization
professionals	services in emergency care	services in emergency care	stabilization services in	services in emergency care
	facilities.	facilities.	emergency care facilities.	facilities.
Emergency setting:	No.	No.	No but requires the	No.
ground ambulance			establishment by the	
			Secretaries of HHS, Labor and	
			Treasury to establish a new	
			federal advisory committee to	
			study options for addressing	
			surprise billing and submit a	
			report to Congress and the 3	
			departments with	
			recommendations.	
Emergency setting: air	Yes. Prohibits an air ambulance	No. Requires air ambulance bills	Yes. Prohibits an air ambulance	No. Requires cost reporting by
ambulance	provider from billing an enrollee	to include separate charges for	provider from billing an enrollee	air ambulance services and
	for amounts beyond the cost-	cost of air travel and cost of	for amounts beyond the cost-	health plans. Requires a
	sharing amounts that apply for	emergency medical supplies.	sharing amounts that apply for	comprehensive federal report
	in-network air ambulance		in-network air ambulance	summarizing the cost
	services.		services.	information.
•		emergency Services Settings in In-Ne		
Nonemergency	Yes. Anesthesiologists,	Yes. Anesthesiologists,	Yes. Anesthesiology, pathology,	Yes. Anesthesiologists,
setting: health care	pathologists, emergency	pathologists, emergency medicine	emergency medicine, radiology,	pathologists, emergency
professionals	medicine providers, intensivists,	providers, intensivists,	and neonatology, whether a	medicine providers, intensivists,

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	radiologists, neonatologists,	radiologists, neonatologists,	physician or nonphysician	radiologists, neonatologists,
	hospitalists, and assistant	hospitalists, assistant surgeons, or	practitioner, and items and	hospitalists, assistant surgeons,
	surgeons, whether a physician or	other providers determined by	services provided by assistant	or other providers determined by
	nonphysician practitioner; or	the Secretary; and includes an	surgeons, hospitalists, and	the Secretary and includes, an
	specialty providers not typically	OON provider if there is no in-	intensivists. Includes an OON	OON provider if there is no in-
	selected by the patients receiving	network provider at the facility	provider if there is no in-network	network provider at the facility
	the care, which the Secretary may	who can furnish the needed	provider at the facility who can	who can furnish the needed
	add through rulemaking.	service.	furnish the needed service.	service.
Nonemergency	Yes. Diagnostic services,	Yes. Equipment and devices,	Yes. Equipment and devices,	Yes. Equipment and devices,
setting: labs, imaging,	including radiology and lab	telemedicine services, imaging	telemedicine services, imaging	telemedicine services, imaging
etc.	services and those provided by	services, laboratory services, and	services, laboratory services,	services, laboratory services,
	other specialty practitioners not	such other items and services as	and such other items and	preoperative and postoperative
	typically selected by the patients	the Secretary may specify,	services the Secretary may	services, and such other items
	receiving the care, which the	regardless of whether the	specify, regardless of whether	and services as the Secretary may
	Secretary may add periodically	provider is at the facility.	the provider is at the facility.	specify, regardless of whether the
	through rulemaking.			provider is at the facility.
		Payment Standard		
Payment standard:	Payment is based on the median	Payment is based on the median	Payment is based on the	There is no provision for a
main approach	in-network amount determined	in-network amount determined	median in-network amount	federal payment standard to be
	by the rates for the same or	by the rates for the same or	determined by the rates for the	established (i.e., no benchmark)
	similar services offered by the	similar services in 2019 offered by	same or similar services in 2019	to determine the payment
	plan or issuer in the same	the health plan in the same	offered by the health plan in the	amount to a nonparticipating
	geographic area. Requires the	geographic area. Increases the	same line of business and	provider or nonparticipating
	Secretary to define geographic	median contracted amount by the	geographic area. Increases the	facility covered by the surprise
	areas considering adequate	percentage increase in the CPI-U	median contracted amount by	billing prohibitions. Requires
	access to services in rural and	over the previous year. Requires	the percentage increase in the	instead an "open negotiation"
	health professional shortage	the Secretary to define	CPI-U over the previous year.	process between the
	areas.	geographic areas considering		nonparticipating provider or
		adequate access to services in		facility and the relevant health
		rural and health professional		plan to establish a payment (or
		shortage areas.		reimbursement) amount. If the
				parties are unable to resolve
				their payment dispute, they can
				appeal to an independent
				dispute resolution entity, called
				in this bill a Mediated Dispute
				Process entity.
				riocess entity.

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Payment standard:	Group health plans and issuers	Health plans without sufficient	Health plans without sufficient	Although no payment standard is
data sources	without sufficient data are to use	data are to use a database (such	data are to use a database (such	used to determine payment to
	a database (such as a State all-	as a State all-payer claims	as a State all-payer claims	the provider, a standard is used
	payer claims database or a	database) that is free of conflicts	database or a national	for purposes of cost sharing.
	national database) that is free of	to determine median contracted	database) that is free of	Health plans without sufficient
	conflicts to determine median	rates. Authorizes federal funding	conflicts to determine median	data are to use a database or
	contracted rates. (See also	for grants to the states for State	contracted rates. Criteria for an	other source of information, as
	"Transparency" below)	all-payer claims databases.	acceptable database would be	determined by the Secretary, to
			established through regulations.	determine median contracted
	Authorizes and appropriates			rates. If a substitute rate cannot
	federal funding for the creation			be calculated because of the lack
	of state all payer claims			of appropriate data, the
	databases.			Secretary is required to develop
				a methodology for determining a
				substitute rate based on a
				similarly situated health plan
				that is not a federal health care
				program.
		Dispute Resolution	1	
Dispute resolution:	No provision	Baseball style of arbitration	Baseball style of arbitration	Baseball style of arbitration
main approach		whereby each party submits a	whereby each party submits a	whereby each party submits a
		final payment offer to an	final payment offer to an	final payment offer to an
		Independent Dispute Resolution	Independent Dispute Resolution	independent Dispute Mediation
		(IDR) entity, and the entity	(IDR) entity, and the entity	process entity, and the entity
		determines which offer is most	determines which offer is most	determines which offer is most
		reasonable. IDR can be initiated	reasonable. IDR can be initiated	reasonable. IDR can be initiated
		by the OON provider, OON	by the OON provider, OON	by the OON provider, OON
		emergency facility, or health plan.	emergency facility, or health	emergency facility, or health
		The IDR entity's determination is	plan. The IDR entity's	plan. The losing party pays fees
		final and not subject to judicial	determination is final. The	for the cost of the arbitration.
		review (with exceptions for	losing party pays fees for the	
		fraud). The losing party pays fees	cost of the arbitration.	
		for the cost of the arbitration.		
Dispute resolution:	No provision.	Median contracted rates for	Median contracted rates that	Median contracted rate for the
factors to be		comparable items and services in	are comparable to those in the	item or service; the information
considered		the same geographic area as the	request and that are furnished	submitted by the parties; and
		disputed claim; level of training,	in the same geographic area	may not take into account usual

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		education, experience, and quality	(not including any facility rates).	and customary nor charges billed
		and outcomes measurements of	Also requires consideration of	by the provider or facility for the
		provider or facility; any other	the level of training, education,	item or service.
		extenuating circumstances	experience, and quality and	
		relating to acuity of the patient or	outcomes measurements of the	
		complexity of furnishing the	provider or facility; its market	
		patient's services. The IDR entity	share or that of the plan or	
		may not consider billed charges.	issuer, in the relevant	
			geographic area; any other	
			extenuating circumstances	
			relating to the acuity of the	
			individual or the complexity of	
			furnishing the patient's services;	
			and a demonstration of good	
			faith efforts (or lack of good	
			faith efforts) made by the	
			provider or facility or plan or	
			issuer. The IDR entity may not	
			take into account usual and	
			customary charges or charges	
			billed by the provider or facility	
			for the item or service.	
Dispute resolution:	No provision.	Limited to disputed claims for	Limited to disputed claims for	There is no threshold for dispute
types of restrictions		which the median contracted rate	which the median contracted	mediation.
		is at least \$1,250 (in 2021),	rate is at least \$750 (in 2022),	
		indexed for inflation (CPI-U).	indexed for inflation (CPI-U).	
		Transparency		
Transparency:	Requirements on health plans	Requirements on health plans and	Requirements on health plans	Requirements on health plans
provider directories	and providers to ensure	providers to ensure accessible	and providers to ensure	and providers to ensure
	accessible updated and accurate	updated and accurate provider	accessible updated and accurate	accessible updated and accurate
	provider directories. Limits cost	directories. Limits cost sharing to	provider directories. Limits cost	provider directories.
	sharing to the in-network	the in-network amount if the	sharing to the in-network	
	amount if the enrollee	enrollee demonstrates reliance on	amount if the enrollee	Limits cost sharing to the in-
	demonstrates reliance on the	the provider directory and that	demonstrates reliance on the	network amount if the enrollee
	provider directory and that	information turned out to be	provider directory and that	received incorrect provider
	information turned out to be	wrong.	information turned out to be	information from the health plan
	wrong.		wrong.	as to the provider's participation
				status.

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Transparency: time limit on billing	Requires facilities and providers to furnish all adjudicated bills to the patient as soon as practicable but no later than 45 calendar days after discharge or visit. Prohibits requiring a patient to pay a bill for services any earlier than 35 days after the postmark of a bill for a service. If the facility or practitioner bills the patient after the 45-day period, it must report to the Secretary and refund the patient for the full amount paid with interest.	Prohibits a provider, facility or health plan from initiating a process to seek reimbursement more than 1 year after the date of service.	No provision.	Prohibits a provider or facility from initiating a process to seek reimbursement more than 1 year after the date of service.
Transparency: federal database	Authorizes and funds the creation by a nonprofit entity of a database that receives and uses health care claims and related information and issues reports about costs and quality that are submitted to HHS and are available to the public (more detailed data to authorized users). The database would also share data with any State all- payer claims databases or regional databases, at cost, using a standardized format, if the State or regional database submits claims data to the national database. A State could require payers to submit claims data to the national database. Authorizes and appropriates funds for this purpose.	No provision.	No provision.	No provision.

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		Interaction with State Law	S	
Interaction with state laws: hold harmless protections	No provision. The underlying section 2724(a) of the PHS Act (42 USC 300 gg-23) preserves state flexibility in this regard "except to the extent that such standard or requirement prevents the application of a requirement of this part."	Permits a state to continue in effect or establish its own laws providing for more protective balance billing and OON cost- sharing protections for those enrolled in state-regulated health insurance coverage to the extent that such laws do not interfere with the application of federal law. Where a state provider payment standard is in effect, cost sharing is based on the lesser of the amount determined by the State payment standard or the amount determined by the federal payment standard.	No provision. The underlying section 2724(a) of the PHS Act (42 USC 300 gg-23) preserves state flexibility in this regard "except to the extent that such standard or requirement prevents the application of a requirement of this part."	No provision. The underlying section 2724(a) of the PHS Act (42 USC 300 gg-23) preserves State flexibility in this regard "except to the extent that such standard or requirement prevents the application of a requirement of this part."
Interaction with state laws: payment standards and dispute resolution	Preserves a state's ability to determine its own payment standard for state-regulated issuers of group and individual insurance.	Preserves a state's ability to determine its own payment standard for state-regulated issuers of group and individual insurance.	Preserves a state's ability to determine its own payment standards for state-regulated issuers of group and individual coverage. In states with certain All Payer Model Agreements, the state payment standard applies to health plans more generally in lieu of the federal payment standard.	Preserves a state's ability to determine its own payment standards for health plans regulated by the state. In states with certain All Payer Model Agreements, and in states with voluntary agreements in place (as of enactment) with self- insured group health plans, the state payment standards applies in lieu of the federal payment standard.
		Enforcement		
Enforcement on facilities or providers of consumer hold harmless and provider payment standards	Provides that a facility or provider that violates a requirement under the balance billing prohibitions or fails to provide the bill's required	Federal enforcement if the Secretary determines that a State has failed to substantially enforce these provisions. Authorizes the Secretary to impose a CMP of not	Federal enforcement if the Secretary determines that a State has failed to substantially enforce these provisions. Authorizes the Secretary to	Authorizes a federal civil money penalty (CMP) of not more than \$10,000 for each violation of the consumer hold harmless provisions.

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	(S. 1895 as reported)	(H.R. 2328 as reported)	(H.R. 5800 as reported)	(H.R. 5826 as reported)
	enrollee notice or consent be subject to a federal civil money penalty (CMP) of not more than	more than \$10,000 per violation.	impose a CMP of not more than \$10,000 per violation.	Authorizes a federal CMP of not more than \$10,000 for each
	\$10,000 for each violation. Requires the Secretary to waive such penalties if enforcement has already occurred under state law.		Requires the Secretary of HHS, in consultation with the Secretary of Labor, to establish a process to receive consumer complaints of violations and resolve those complaints within 60 days of their receipt.	violation by a provider or facility of the "Open Negotiation" or IDR (Mediated Dispute) process for determining OON rates to be paid by health plans for covered surprise billing situations.
			Permits the Secretary of Labor to assist States, the Secretary of HHS, plans or issuers to ensure that appropriate measures have been taken to correct the violations.	
			Authorizes a federal CMP of not more than \$10,000 for each violation by a provider or facility of the IDR process for determining OON rates to be paid by health plans for covered surprise billing situations.	
Enforcement on plans or issuers of consumer hold harmless and provider payment standards	No specific provision. The underlying PHS Act provides for enforcement by the States (for state-regulated insurance). Federal government enforcement applies where a state has failed to enforce or for group health plans not regulated by the states.	No specific provision. The underlying PHS Act provides for enforcement by the states (for state-regulated insurance). Federal government enforcement applies where a state has failed to enforce or for group health plans not regulated by the states.	No specific provision. The underlying PHS Act provides for enforcement by the states (for state-regulated insurance). Federal government enforcement applies where a state has failed to enforce or for group health plans not regulated by the states.	No specific provision. The underlying PHS Act provides for enforcement by the states (for state-regulated insurance). Federal government enforcement applies where a state has failed to enforce or for group health plans not regulated by the states.
			Authorizes a CMP of up to \$10,000 per violation on any group health plan or issuer	

Торіс	Senate HELP	House Energy and Commerce	House Education and Labor	House Ways and Means
	(S. 1895 as reported)	(H.R. 2328 as reported)	(H.R. 5800 as reported)	(H.R. 5826 as reported)
			offering group or individual	
			coverage that violates a	
			provision of the IDR process for	
			determining OON rates to be	
			paid by health plans for covered	
			surprise billing situations.	
		Effective Dates	1	
Effective dates	For most provisions: the second	For most provisions: on or after	For most provisions: on or after	For most provisions: on or after
	plan year that begins after the	January 1, 2021.	January 1, 2022.	January 1, 2022.
	date of enactment.			
		Other	1	
Other	Requires by two years after	Requires HHS and Department of	Requires health plans to include	Requires health plans to include
	enactment that the Secretary, in	Labor to report annually on the	deductible and OOP limits on	deductible and OOP limits on the
	consultation with the Federal	effects of the surprise billing hold	the plan or insurance	plan or insurance identification
	Trade Commission and the	harmless protections in the group,	identification card and to	card and to furnish expected
	Attorney General, conduct a	individual and small group	furnish expected cost-sharing	cost-sharing information for
	study on the effects of the bill on	markets on premiums and OOP	information for specific health	specific health care services.
	vertical or horizontal integration	costs, adequacy of provider	care services.	Requires beath plans to maintain
	of health care facilities,	networks, and on other relevant		Requires heath plans to maintain a price comparison tool of
	providers, group health plans, or	implications.	Includes transparency	certain covered services.
	health insurance issuers; overall		requirements for brokers and	certain covered services.
	health care costs; access to		consultants to employer-	Establishes a new transitional tax
	services, including specialty		sponsored health plans and	deduction for taxpayers for their
	services, in rural areas and		enrollees in the individual	surprise billing expenses.
	health professional shortage		market.	
	areas; and recommendations for			Requires by July 1, 2021 that the
	effective enforcement. The		Requires GAO, to conduct a	Secretary establish a mediation
	report is to be submitted to		study and submit to Congress a	process to determine an
	relevant committees of		report on the IDR process.	uninsured person's final payment
	Congress.			to a provider if that provider
				charged significantly more than
				the provider's good faith
				estimate given to the individual
				before furnishing the service.
				Requires a Secretarial report on
				dispute mediation.

## **GLOSSARY OF KEY TERMS AND ACRONYMS**

Ancillary services — The meaning of this term varies by bill and may also vary when used in the context of emergency services versus nonemergency services.

In **S. 1895**, the term includes nonemergency care that is provided by anesthesiologists, pathologists, emergency medicine providers, intensivists, radiologists, neonatologists, hospitalists, and assistant surgeons, whether the care is provided by a physician or nonphysician practitioner; a diagnostic service (including radiology and lab services); or provided by such other specialty practitioner not typically selected by the patients receiving the care, which the Secretary may add periodically to such definition through rulemaking.

In **H.R. 5800**, the term is used in the context of nonemergency care in an in-network facility, those services related to emergency medicine, anesthesiology, pathology, radiology and neonatology, whether or not provided by a physician or nonphysician practitioner, and those provided by assistant surgeons, hospitalists and intensivists. Includes radiology and laboratory services under diagnostic services unless the Health and Human Services Secretary, through rulemaking, establishes a list (and updates it) of advanced diagnostic laboratory tests not to be included as an ancillary service; items and services provided by such other specialty practitioners as the Secretary specifies through rulemaking; and items and services provided by a nonparticipating provider if there is no participating provider who can furnish the item or service at the facility.

In **H.R. 5826**, the term is used in the context of nonemergency care to include services provided by emergency medicine providers or suppliers, anesthesiologists, pathologists, radiologists, neonatologists, assistant surgeons, hospitalists, intensivists, or other providers determined by the Secretary.

ERISA — Employee Retirement Income Security Act of 1974.

**FEHBP** — Federal Employees Health Benefits Program. Authorized under Sec. 8902 of Title 5 of the United States Code.

**Health plan** — For purposes of this document as it relates to all four proposals, health plan includes a group health plan and health insurance coverage offered by issuers in the group or individual market and includes grandfathered health plans. Health insurance coverage "Health insurance coverage" is defined under section 2791(b) of the PHS Act to mean "benefits consisting of medical care (provided directly, through insurance or reimbursement, or otherwise, and including items and services paid for as medical care) under any hospital or medical service policy or certificate, hospital or medical service plan contract, or health maintenance organization contract offered by a health insurance issuer." This definition applies to all four proposals.

**Independent freestanding emergency departments (EDs)** — Defined in all four bills as a health care facility that is geographically separate and distinct and licensed separately from a hospital under State law and provides emergency services.

**In-network** — Used throughout this document to mean participating facilities, participating providers, contracting providers and contracting facilities.

IRC — Internal Revenue Code.

**Out-of-network (OON)** — Used throughout this document to mean nonparticipating facilities, nonparticipating providers, noncontracting providers, and noncontracting facilities.

**Participating/nonparticipating facility and Participating/nonparticipating provider** — H.R. 2328, H.R. 5800, and H.R. 5826 generally refer to "participating" and "nonparticipating" facilities and health care providers instead of "in-network" and "out-of-network" facilities and providers. In all three cases, the terms employed convey the presence or absence of a contractual relationship with the health plan to provide the health plan's covered services in return for an agreed upon payment (or methodology for determining that payment).

"Specified providers" — In H.R. 2328 and H.R. 5826, means a facility-based provider, including emergency medicine providers, anesthesiologists, pathologists, radiologists, neonatologists, assistant surgeons, hospitalists, intensivists, or other providers as determined by the Secretary; and includes, with respect to an item or service, a nonparticipating provider if there is no participating provider at such facility who can furnish such item or service.