

Milken Institute School of Public Health

THE GEORGE WASHINGTON UNIVERSITY

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## HEALTH REFORM REPEAL COULD CAUSE 3 MILLION PEOPLE TO LOSE JOBS AND TRIGGER BROAD ECONOMIC DISRUPTION

All 50 States Would Suffer Job Loss and Sharp Reductions in Business Output, First-of-Its-Kind Report Says

Washington, D.C., January 5, 2017—A repeal of key provisions of the Affordable Care Act (ACA) could lead to significant economic disruption and substantial job losses in every state, according to new research. In 2019 alone, 2.6 million people could lose their jobs. These losses could rise to nearly 3 million positions in health care and other sectors by the year 2021, says this first-of-its-kind study.

The study, from the Milken Institute School of Public Health at the George Washington University and The Commonwealth Fund, examines the impact of a potential January 2019 repeal of two parts of the

ACA: the federal premium tax credits that help low- and moderate-income people purchase insurance on the health insurance marketplaces (also known as exchanges) and federal support for Medicaid



expansion. President-elect Trump and congressional Republicans have vowed the ACA's repeal, which congressional leaders hope to advance this January. It is not yet clear whether a repeal bill will include detailed replacement policies.

"Repealing key parts of the ACA could trigger massive job losses and a slump in consumer and business spending that would affect all sectors of state economies," said lead author Leighton Ku, Ph.D., director of the Center for Health Policy Research and professor of health policy and management at the Milken Institute. "Cuts in federal funding would not only harm the health care industry and its employees but could lead to serious economic distress for states, including a \$1.5 trillion reduction in gross state product from 2019 to 2023."

The study focused solely on the effects of repeal of Medicaid expansion and premium tax credits. It did not explicitly model the effects of other provisions that might be considered such as elimination of some taxes and penalties. However, other research suggests that the effect of these changes on employment would be modest.

The research finds that the effects of repealing the tax credits and Medicaid expansions could include:

- About 2.6 million jobs lost across all 50 states and the District of Columbia in 2019. Job losses would affect every state, but 10 would suffer the biggest hits: California (334,000 jobs), Florida (181,000), Texas (175,000), Pennsylvania (137,000), New York (131,000), Ohio (126,000), Illinois (114,000), Michigan (102,000), New Jersey (86,000), and North Carolina (76,000).
- One-third (912,000) of the total 2.6 million job losses would be concentrated in health care; nurses, health technicians, and other medical personnel would likely be laid off in 2019. The remaining two-thirds of losses would be in other industries, including construction, real estate, retail trade, finance, and insurance.
- Gross state product, the state equivalent of national gross domestic product, could fall by \$256 billion in 2019 alone. From 2019 to 2023 that same economic indicator could drop by \$1.5 trillion.
- The resulting economic disruption could trigger reductions in state and local tax revenues, amounting to \$48 billion lost over five years.
- State and local governments would get hit with shrinking tax revenues at the same time they are facing increased demand for health care services from the millions of people losing their health insurance. States could be juggling painful choices about what services to cut or whether to raise tax rates to maintain a safety net for their residents.
- All states could suffer economic distress if the Medicaid expansions are cancelled—even the 19 states that have not expanded the program. That's because the economic benefits of Medicaid expansion flow across state lines: businesses and individuals who benefit from the economic growth buy goods and services not only in their own states but also in other expansion and nonexpansion states.

This analysis is the first to suggest that the effects of repealing the ACA would extend well beyond the loss of health insurance and access to health care for millions of Americans. Repeal would also trigger large reductions in employment and state economic growth. The study assumes that the savings from the spending cuts are not used for other purposes like infrastructure investment that might offset some of the job losses in some states.

"The immediate and most visible effect of ACA repeal would be the loss of coverage and access to care for millions of people who have gained insurance because of the law," said Sara Collins, Ph.D., vice president for health care coverage and access at The Commonwealth Fund. "This study points to even larger potential economic effects that would be detrimental to the health and well-being of millions more."

The report, *Repealing Federal Health Reform: The Economic and Employment Consequences for States,* by Ku and his colleagues Erika Steinmetz, Erin Brantley and Brian Bruen, all with the Milken Institute School of Public Health's Department of Health Policy and Management, are posted at <u>http://www.commonwealthfund.org/Publications/Issue-Briefs/2017/Jan/Repealing-Federal-Health-Reform</u>. A longer version of the report, including complete explanation of the study's methods, will be posted at <u>https://publichealth.gwu.edu/sites/default/files/downloads/HPM/Repealing Federal Health\_Reform.</u> <u>pdf</u>.

**About Milken Institute School of Public Health at the George Washington University:** Established in July 1997 as the School of Public Health and Health Services, <u>Milken Institute School of Public Health</u> is the only school of public health in the nation's capital. Today, more than 1,900 students from 54 U.S. states and territories and more than 50 countries pursue undergraduate, graduate and doctoral-level degrees in public health. The school also offers an online Master of Public Health, <u>MPH@GW</u>, and an online Executive Master of Health Administration, <u>MHA@GW</u>, which allow students to pursue their degree from anywhere in the world.

The Commonwealth Fund is a private, nonprofit foundation supporting independent research on health policy reform and a high performance health system.